Audited Financial Statements and Other Financial Information

# **Town of Poland, Maine**

June 30, 2022



Proven Expertise and Integrity

## CONTENTS

# JUNE 30, 2022

INDEPENDENT AUDITOR'S REPORT	1 - 4
MANAGEMENT'S DISCUSSION AND ANALYSIS	5 - 14
BASIC FINANCIAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
STATEMENT A - STATEMENT OF NET POSITION	15
STATEMENT B - STATEMENT OF ACTIVITIES	16 - 17
FUND FINANCIAL STATEMENTS	
STATEMENT C - BALANCE SHEET - GOVERNMENTAL FUNDS	18
STATEMENT D - RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION	19
STATEMENT E - STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS	20
STATEMENT F - RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	21
NOTES TO FINANCIAL STATEMENTS	22 - 63
REQUIRED SUPPLEMENTARY INFORMATION	
REQUIRED SUPPLEMENTARY INFORMATION DESCRIPTION	64
SCHEDULE 1 - BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - BUDGET AND ACTUAL - GENERAL FUND	65
SCHEDULE 2 - SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY	66

SCHEDULE 3 -	SCHEDULE OF CONTRIBUTIONS - PENSION	67
SCHEDULE 4 -	SCHEDULE OF CHANGES IN NET OPEB LIABILITY	68
	SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS	69
SCHEDULE 6 -	SCHEDULE OF CONTRIBUTIONS - OPEB	70
NOTES TO REG	QUIRED SUPPLEMENTARY INFORMATION	71
	OTHER SUPPLEMENTARY INFORMATION	
OTHER SUPPL	EMENTARY INFORMATION DESCRIPTION	72
SCHEDULE A -	BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS - BUDGET AND ACTUAL - GENERAL FUND REVENUE	S 73
SCHEDULE B -	SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND	74 - 76
SCHEDULE C -	COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS	77
SCHEDULE D -	COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS	78
SPECIAL REVE	NUE FUNDS DESCRIPTION	79
SCHEDULE E -	COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS	80 - 81
SCHEDULE F -	COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR SPECIAL REVENUE FUNDS	82 - 83
CAPITAL PROJ	ECTS FUNDS DESCRIPTION	84
SCHEDULE G -	COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS	85 - 86
SCHEDULE H -	COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR CAPITAL PROJECTS FUNDS	87 - 88

PERMANENT FUNDS DESCRIPTION

SCHEDULE I - COMBINING BALANCE SHEET - NONMAJOR PERMANENT<br/>FUNDS90 - 92SCHEDULE J - COMBINING SCHEDULE OF REVENUES, EXPENDITURES<br/>AND CHANGES IN FUND BALANCES - NONMAJOR<br/>PERMANENT FUNDS93 - 95GENERAL CAPITAL ASSETS DESCRIPTION96SCHEDULE K - SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION97SCHEDULE L - SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY<br/>FUNCTION98

89

#### FEDERAL COMPLIANCE

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVERFINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERSBASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED INACCORDANCE WITH GOVERNMENT AUDITING STANDARDS99 - 100



Proven Expertise & Integrit

## INDEPENDENT AUDITOR'S REPORT

Selectboard Town of Poland Poland, Maine

#### Report on the Audit of the Financial Statements

## Opinions

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Poland, Maine as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the Town of Poland, Maine's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Poland, Maine as of June 30, 2022 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Poland, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Poland, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatements of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Poland, Maine's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise doubt about the Town of Poland, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension and OPEB information on pages 5 through 14 and 65 through 71 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Town of Poland's basic financial statements. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2022 on our consideration of the Town of Poland, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and the results of that testing and not to provide an opinion on the effectiveness of the Town of Poland, Maine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Poland, Maine's internal control over financial reporting and compliance.

RHR Smith & Company

Buxton, Maine December 2, 2022

#### REQUIRED SUPPLEMENTARY INFORMATION MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2022

#### (UNAUDITED)

The following management's discussion and analysis of the Town of Poland's financial performance provides an overview of the Town's financial activities for the fiscal year ended June 30, 2022. Please read it in conjunction with the Town's financial statements.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the Town of Poland exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$19,533,827 (net position), increasing by \$2,291,796 or 13.29% from the previous fiscal year. All categories of net position increased, with the exception of restricted net position. Restricted net position decreased \$1,756,002 largely due to capital outlay in the Rt. 26 Sewer Extension. Unrestricted net position increased by \$1,431,950. Unrestricted net position represents the amount available to meet the Town's ongoing obligations to citizens and creditors.
- For governmental activities, the change in the Town's program and general revenues increased over the change in overall program expenditures for the fiscal year ended June 30, 2022, by \$43,416 or 1.93% when compared to the same period in 2021. An increase in taxes collected over the period as local economic recovery continues to pre-pandemic levels, increases in state revenue sharing and BETE exemption reimbursements and the positive effects of grant funds received for pandemic-related costs, were the primary reasons for the results. Expenditures rose 19.45%, primarily due to additional capital spending on the sewer expansion project, increased retirement benefit costs associated with the inception of the firefighters collective bargaining agreement, along with rising costs in education, partially offset by a decline in TIF-related expense as credit enhancement agreements expired.
- Poland's financial performance and management of resources resulted in an increase to the general fund unassigned fund balance (the amount available for spending at the Town's discretion) rising to \$3,980,898 for the year ended June 30, 2022, from \$3,485,328 for the same period in 2021 or a 14.22% increase. Increases in tax collections, certain state revenues and charges for services along with lower than anticipated charges to appropriations across most government programs aided by COVID-19 relief funding were the primary reasons for the favorable outcome
- Total combined fund balances of other governmental funds likewise saw an overall increase of \$1,123,796 from the previous fiscal year and increased TIF program revenue retention.

- Net resources available for appropriations in the general fund were higher than anticipated for the year ended June 30, 2022. An increase in taxes collected over the period and higher than anticipated motor vehicle excise tax and certain state revenues were the major drivers of the windfall.
- Capital assets increased by \$1,968,046 for the year ended June 30, 2022.
- The Town's debt decreased by \$812,434 from the previous fiscal year due to scheduled principal reductions.

## Financial Statement Overview

The Town's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, pension and OPEB information and other supplementary information which includes combining and other schedules.

#### **Basic Financial Statements**

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the Town's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regard to the Town's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position – this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities – this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

Both of the above-mentioned financial statements have one column for the type of Town activity. The type of activity presented for the Town is:

• Governmental activities – The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). All the Town's basic services are reported in governmental activities and include general government, public safety, public works, recreation and culture, health and sanitation, library, TIF, education, overlay and miscellaneous.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All the funds of the Town can be categorized as governmental funds.

Governmental funds: All of the basic services provided by the Town are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach, revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the Town's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the Town.

Because the focus of governmental funds is narrower than that of governmentwide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The Town presents three columns in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances. The Town's major funds are the general fund and Rt. 26 sewer extension. All other funds are shown as nonmajor and are combined in the "Other Governmental Funds" column on these statements. The general fund is the only fund for which the Town legally adopted a budget. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund provides a comparison of the original and final budget and the actual expenditures for the current year.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.

#### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information, which includes a Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund, Schedule of Proportionate Share of the Net Pension Liability, Schedule of Contributions - Pension, Schedule of Changes in Net OPEB Liability, Schedule of Changes in Net OPEB Liability and Related Ratios, Schedule of Contributions - OPEB and the Notes to Required Supplementary Information.

#### **Other Supplementary Information**

Other supplementary information follows the required supplementary information. These combining and other schedules provide information in regard to nonmajor funds, capital asset activity and other detailed budgetary information for the general fund.

#### **Government-Wide Financial Analysis**

Our analysis below focuses on the net position and changes in net position of the Town's governmental activities. The Town's total net position increased by \$2,291,796 or 1.93% from \$17,242,031 to \$19,533,827. All net position categories increased, except restricted net position. (Refer to Table 1 below.)

Unrestricted net position, the part of net position that can be used to finance dayto-day operations without constraints established by debt covenants, enabling legislation or other legal requirements, increased by \$1,431,950 to \$7,216,451. Net investment in capital assets increased \$2,615,848 over the period. Restricted net position decreased \$1,756,002.

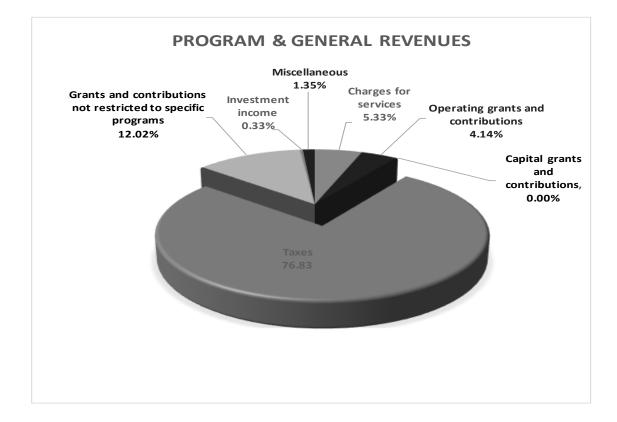
## Table 1 Town of Poland, Maine Net Position June 30,

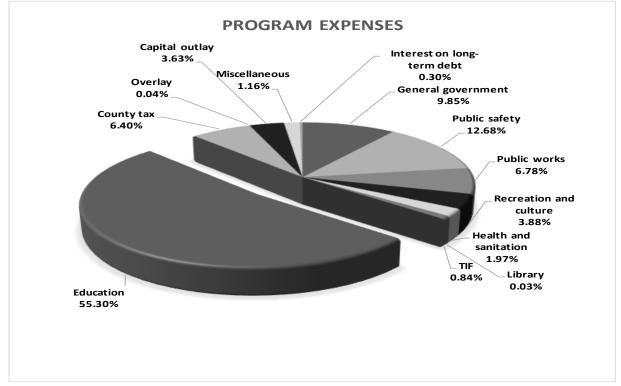
	2022	2021 (Restated)
Assets:		
Current Assets	\$ 15,040,652	\$ 15,367,895
Noncurrent Assets - Capital and Other Assets	14,163,043	12,216,790
Total Assets	29,203,695	27,584,685
Deferred Outflows of Resources:		
Deferred Outflows Related to Pensions	485,663	236,461
Deferred Outflows Related to OPEB	41,478	33,997
Total Deferred Outflows of Resources	527,141	270,458
Liabilities:		
Current Liabilities	1,594,141	1,534,572
Noncurrent Liabilities	7,729,864	9,029,701
Total Liabilities	9,324,005	10,564,273
Deferred Inflows of Resources:		
Prepaid Taxes	183	-
Deferred Inflows Related to Pensions	829,061	6,708
Deferred Inflows Related to OPEB	43,760	42,131
Total Deferred Inflows of Resources	873,004	48,839
Net Position:		
Net Investment in Capital Assets	5,366,784	2,750,936
Restricted	6,950,592	8,706,594
Unrestricted	7,216,451	5,784,501
Total Net Position	\$ 19,533,827	\$ 17,242,031

#### **Revenues and Expenses**

Revenues for the Town's governmental activities increased by 3.30%, while total expenses increased by 3.52%. Primary reasons for the increase in revenues were attributed to an increase in tax collections, operating grants and contributions and grants and contributions not restricted to specific programs.

An increase in expenses was incurred across most programs, with the largest being capital outlay. Refer to Table 2 below for specific details.





## Table 2 Town of Poland, Maine Change in Net Position For the Years Ended June 30,

	2022	2021
Revenues		
Program revenues:		
Charges for services	\$ 874,19	9 \$ 675,610
Operating grants and contributions	680,23	6 143,847
Capital grants and contributions		- 25,853
General revenues:		
Taxes	12,609,00	8 12,531,024
Grants and contributions not		
restricted to specific programs	1,972,45	8 1,570,552
Investment income	54,61	4 828,035
Miscellaneous	221,51	3 113,057
Total Revenues	16,412,02	8 15,887,978
Expenses		
General government	1,391,09	0 1,582,558
Public safety	1,791,02	5 1,471,470
Public works	956,69	8 852,770
Recreation and culture	548,53	6 425,223
Health and sanitation	277,72	6 262,950
Library	4,45	9 175,478
TIF	118,72	8 221,569
Education	7,335,79	7 7,542,806
County tax	903,78	0 912,375
Overlay	5,78	9 10,447
Capital outlay	512,22	5 -
Miscellaneous	232,07	9 22,930
Interest on long-term debt	42,30	0 159,022
Total Expenses	14,120,23	2 13,639,598
Change in Net Position	2,291,79	6 2,248,380
Net Position - July 1, Restated	17,242,03	114,993,651
Net Position - June 30	\$ 19,533,82	7 \$ 17,242,031

#### Financial Analysis of the Town's Fund Statements

Governmental funds: The financial reporting focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information may be useful in assessing the Town's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year and the net resources available for spending.

## Table 3 Town of Poland, Maine Fund Balances - Governmental Funds June 30,

	2022	2021 (Restated) (				Increase/ Decrease)
Major Funds:		`		•	· · · · ·	
General Fund:						
Nonspendable	\$ 29,030	\$	87,273	\$	(58,243)	
Committed	675,000		350,000		325,000	
Assigned	164,660		157,261		7,399	
Unassigned	3,980,898		3,485,328		495,570	
Rt. 26 Sewer Extension						
Restricted	 1,588,760		4,053,662		(2,464,902)	
Total Major Funds	\$ 6,438,348	\$	8,133,524	\$	(1,695,176)	
Nonmajor Funds: Special Revenue Funds:						
Restricted	\$ 2,426,377	\$	1,446,640	\$	979,737	
Committed	190,827		135,783		55,044	
Assigned	1,616		6,858		(5,242)	
Capital Projects Funds:						
Assigned	2,211,541		1,803,451		408,090	
Permanent Funds:						
Nonspendable	660,749		660,749		-	
Restricted	2,245,676		2,545,543		(299,867)	
Committed	 147,199		161,165		(13,966)	
Total Nonmajor Funds	\$ 7,883,985	\$	6,760,189	\$	1,123,796	

The change in fund balances for the general fund and nonmajor funds was due to the regular activity of operations. The change in the Rt. 26 sewer fund balance was due to capital outlay expenditures.

### **Budgetary Highlights**

Differences between the original and final budgets for the general fund for were due to the utilization of assigned fund balance.

General fund actual revenues were ahead of budgeted amounts by \$428,278. The major drivers of the windfall were higher than anticipated revenues in all categories.

General fund actual expenditures were under budget by \$422,778 in total. This was due to all expenditure categories being within or under budget with the exception of public works and debt service - principal.

#### Capital Asset and Long-Term Debt Activity

#### **Capital Assets**

As of June 30, 2022, the Town's capital assets increased by \$1,968,046. The increase was due to capital additions of \$2,639,579 less current year depreciation expense of \$671,533. Refer to Note 5 of Notes to Financial Statements for detailed information.

## Table 4 Town of Poland, Maine Capital Assets (Net of Depreciation) June 30,

		2022		2021
Land	\$	753,290	\$	753,290
Art works and historical treasures Construction in progress	2	26,000 2,267,146		26,000 74,583
Buildings and improvements		3,198,234		3,340,411
Machinery, equipment, vehicles furniture and fixtures	1	,882,461		2,037,784
Infrastructure		5,893,073		5,820,090
Total	\$ 14	1,020,204	\$ 1	2,052,158

## Long-term Debt

At June 30, 2022, the Town had \$8,324,539 in general obligation bonds and notes from direct borrowings outstanding versus \$9,465,854 last year, a decrease of 8.58%. Refer to Note 7 of the Notes to Financial Statements for detailed information.

## Currently Known Facts, Decisions or Conditions

#### **Economic Factors and Next Year's Budgets and Rates**

The 2022 - 2023 budget could be severely impacted by the reduction of funding from the State. There is no indication of reduced funding from the State for 2022 - 2023 as of the date this report was issued.

### **Contacting the Town's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town's Finance Department at 1231 Maine Street, Poland, Maine 04274.

## STATEMENT OF NET POSITION JUNE 30, 2022

	Governmental Activities
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 11,654,682
Investments	2,566,950
Accounts receivable (net of allowance for uncollectibles):	
Taxes	447,202
Liens	136,996
Other	157,817
Due from other governments	47,975
Inventory	29,030
Total current assets	15,040,652
Noncurrent assets:	
Receivable for long-term debt obligations from RSU No. 16	82,316
Net pension asset	60,523
Capital assets:	
Land and other assets not being depreciated	3,046,436
Buildings and vehicles net of accumulated depreciation	10,973,768
Total noncurrent assets	14,163,043
TOTAL ASSETS	29,203,695
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	485,663
Deferred outflows related to OPEB	41,478
TOTAL DEFERRED OUTFLOWS OF RESOURCES	527,141
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 29,730,836
LIABILITIES Current liabilities: Accounts payable Accrued payroll Due to other governments Unearned revenues Escrow accounts Current portion of long-term obligations Total current liabilities	\$ 348,122 37,037 28,461 1,842 1,357 1,177,322 1,594,141
Noncurrent liabilities:	
Noncurrent portion of long-term obligations:	
Bonds payable	7,115,395
Note from direct borrowings payable	293,776
Accrued compensated absences	139,933
Net OPEB liability	180,760
Total noncurrent liabilities TOTAL LIABILITIES	<u>7,729,864</u> 9,324,005
	9,324,003
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	829,061
Deferred inflows related to OPEB	43,760
TOTAL DEFERRED INFLOWS OF RESOURCES	873,004
NET POSITION	
Net investment in capital assets	5,366,784
Restricted: Nonexpendable	689,779
Special revenue funds	2,426,377
Rt. 26 sewer extension Permanent funds	1,588,760
Unrestricted	2,245,676 7,216,451
TOTAL NET POSITION	19,533,827
	10,000,021
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION See accompanying independent auditor's report and notes to fina	<u>\$ 29,730,836</u>

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

		Program Revenues					(Expense) Revenues changes in Net Position	
				C	Operating	Ca	pital	
		Cł	narges for	G	rants and	Gran	ts and	Governmental
Functions/Programs	 Expenses	Services		Co	ntributions	Contri	butions	 Activities
Governmental activities:								
General government	\$ 1,391,090	\$	51,460	\$	-	\$	-	\$ (1,339,630)
Public safety	1,791,025		327,075		604,560		-	(859,390)
Public works	956,698		-		75,676		-	(881,022)
Recreation and culture	548,536		463,362		-		-	(85,174)
Health and sanitation	277,726		32,302		-		-	(245,424)
Library	4,459		-		-		-	(4,459)
TIF	118,728		-		-		-	(118,728)
Education	7,335,797		-		-		-	(7,335,797)
County tax	903,780		-		-		-	(903,780)
Overlay	5,789		-		-		-	(5,789)
Capital outlay	512,225		-		-		-	(512,225)
Miscellaneous	232,079		-		-		-	(232,079)
Interest on long-term debt	 42,300		-		-		-	 (42,300)
Total government	\$ 14,120,232	\$	874,199	\$	680,236	\$	-	(12,565,797)

STATEMENT B (CONTINUED)

## TOWN OF POLAND, MAINE

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

	Governmental Activities
Changes in net position: Net (expense) revenue	(12,565,797)
General revenues:	
Taxes:	
Property taxes, levied for general purposes	11,197,808
Excise taxes	1,411,200
Grants and contributions not restricted to	
specific programs	1,972,458
Investment income, net of unrealized gains/(losses)	54,614
Miscellaneous	221,513
Total revenues	14,857,593
Change in net position	2,291,796
NET POSITION - JULY 1, RESTATED	17,242,031
NET POSITION - JUNE 30	\$ 19,533,827

## BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2022

	General Fund	Rt. 26 Sewer Extension	Other Governmental Funds	Total Governmental Funds
ASSETS	¢ 0.054.000	¢	¢ 0.000.050	¢ 44 054 000
Cash and cash equivalents	\$ 9,351,032	\$-	\$ 2,303,650 2,500,050	\$ 11,654,682
Investments Accounts receivable (net of allowance for uncollectibles):	-	-	2,566,950	2,566,950
Taxes	447,202	_	_	447,202
Liens	136,996	_	_	136,996
Other	157,817	-	-	157,817
Due from other governments	41,956	-	6,019	47,975
Inventory	29,030	-	-	29,030
Due from other funds	34,309	1,921,197	3,041,675	4,997,181
TOTAL ASSETS	\$10,198,342	\$ 1,921,197	\$ 7,918,294	\$20,037,833
LIABILITIES				
Accounts payable	\$ 15,685	\$ 332,437	\$-	\$ 348,122
Accrued payroll	37,037	-	-	37,037
Due to other governments	28,461	-	-	28,461
Unearned revenues	1,842	-	-	1,842
Escrow accounts	1,357	-	-	1,357
Due to other funds	4,962,872	-	34,309	4,997,181
TOTAL LIABILITIES	5,047,254	332,437	34,309	5,414,000
DEFERRED INFLOWS OF RESOURCES				
Prepaid taxes	183	-	-	183
Deferred tax revenues	301,317	-		301,317
TOTAL DEFERRED INFLOWS OF RESOURCES	301,500	-	-	301,500
FUND BALANCES				
Nonspendable	29,030	-	660,749	689,779
Restricted	-	1,588,760	4,672,053	6,260,813
Committed	675,000	-	338,026	1,013,026
Assigned	164,660	-	2,213,157	2,377,817
Unassigned	3,980,898	-		3,980,898
TOTAL FUND BALANCES	4,849,588	1,588,760	7,883,985	14,322,333
TOTAL LIABILITIES, DEFERRED INFLOWS OF	<b></b>	<b>•</b> • • • • • • • <del>-</del>		<b>4</b> 00 007 000
RESOURCES AND FUND BALANCES	\$10,198,342	\$ 1,921,197	\$ 7,918,294	\$20,037,833

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2022

	Total Governmental Funds
Total Fund Balances Amounts reported for governmental activities in the Statement of Net Position are different because:	\$ 14,322,333
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	14,020,204
Long-term assets are not available in the current period and therefore are not reported as assets in the funds:	
Receivable for long-term debt obligations from RSU No. 16	82,316
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds shown above:	
Taxes and liens receivable	301,317
Deferred outflows of resources are not financial resources and therefore are not reported in the funds:	
Pensions OPEB	485,663 41,478
Long-term obligations are not due and payable in the current period and therefore are not reported in the funds:	
Bonds payable	(8,242,223)
Note from direct borrowings payable	(328,881)
Net pension liability Net OPEB liability	60,523 (180,760)
Accrued compensated absences	(155,322)
Deferred inflows of resources are not financial resources and therefore are not reported in the funds:	
Pensions	(829,061)
OPEB	(43,760)
Net position of governmental activities	\$ 19,533,827

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	General Fund		Rt. 26 Sewer Extension		Other Governmental Funds		Total Governmental Funds	
REVENUES	•	40,000,004	•		•		•	40,000,004
General tax revenue	\$	12,602,624	\$	-	\$	-	\$	12,602,624
Intergovernmental revenue		2,043,134		-		609,560		2,652,694
Charges for services		506,267		-		367,932		874,199
Investment income, net of unrealized gains/(losses)		44,363		-		10,251		54,614
Other revenue		169,880		25,706		25,927	·	221,513
TOTAL REVENUES		15,366,268		25,706		1,013,670		16,405,644
EXPENDITURES								
Current:								
General government		1,379,627		-		25,203		1,404,830
Public safety		1,522,074		-		60,719		1,582,793
Public works		622,076		-		-		622,076
Recreation and culture		224,785		-		312,888		537,673
Health and sanitation		264,089		-		-		264,089
TIF		-		-		48,702		48,702
Education		7,335,797		-		-		7,335,797
County tax		903,780		-		-		903,780
Overlay		5,789		-		-		5,789
Miscellaneous		-		-		232,079		232,079
Debt service:								
Principal		164,562		-		680,750		845,312
Interest		42,300		-		-		42,300
Capital outlay		-		2,490,608		661,196		3,151,804
TOTAL EXPENDITURES		12,464,879		2,490,608		2,021,537		16,977,024
EXCESS REVENUES OVER (UNDER)								
EXPENDITURES		2,901,389		(2,464,902)		(1,007,867)		(571,380)
		2,001,000		(2,404,302)		(1,007,007)		(071,000)
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		2,222,563		2,222,563
Transfers (out)		(2,131,663)		-		(90,900)		(2,222,563)
TOTAL OTHER FINANCING SOURCES (USES)		(2,131,663)		-		2,131,663		-
NET CHANGE IN FUND BALANCES		769,726		(2,464,902)		1,123,796		(571,380)
FUND BALANCES - JULY 1, RESTATED		4,079,862		4,053,662		6,760,189		14,893,713
FUND BALANCES - JUNE 30	\$	4,849,588	\$	1,588,760	\$	7,883,985	\$	14,322,333

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

Net change in fund balances - total governmental funds (Statement E)	<u>\$ (571,380)</u>
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset acquisitions Depreciation expense	2,639,579 (671,533) 1,968,046
Deferred outflows of resources are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pensions OPEB	249,202 7,481 256,683
Revenues in the Statement of Activities that do not provide current financial resources are not reported Taxes and liens receivable	6,384
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position	812,434
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pensions OPEB	(822,353) (1,629) (823,982)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Net pension liability Net OPEB liability Accrued compensated absences	670,609 (20,807) <u>(6,191)</u> 643,611
Change in net position of governmental activities (Statement B)	\$ 2,291,796

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Town of Poland was incorporated under the laws of the State of Maine. The Town operates under the Selectperson-manager form of government and provides the following services: general government services, public safety, public works, recreation and culture, health and sanitation, library, education, overlay and miscellaneous.

The Town's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The Town's combined financial statements include all accounts and all operations of the Town. We have determined that the Town has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

#### Implementation of New Accounting Standards

During the year ended June 30, 2022, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 87 "Leases". The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 89 "Accounting for Interest Cost Incurred before the End of a Construction Period". This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Pronouncements, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 91 "Conduit Debt Obligations". The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers associated with conduit debt obligations; and improving required note disclosures. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 92 "Omnibus 2020." The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 93 "Replacement of Interbank Offered Rates (paragraphs 13-14)". The primary objectives of paragraphs 13-14 concern provisions of lease contracts that are amended while the contract is in effect. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 97 "Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans". The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements and (3) enhance the relevance, consistency and

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Management has determined the impact of this Statement is not material to the financial statements.

#### **Government-Wide and Fund Financial Statements**

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major and nonmajor funds).

Both the government-wide and fund financial statements categorize primary activities as governmental or business-type. All activities of the Town are categorized as governmental.

In the government-wide Statement of Net Position, the governmental activities column is (a) presented on a consolidated basis by column and (b) is reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position is reported in three parts - net investment in capital assets; restricted net position and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions (general government, public safety, etc.) excluding any fiduciary activities. The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, charges for services, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from these government-wide financial statements.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The Town does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus - Basic Financial Statements & Fund Financial Statements

The financial transactions of the Town are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

#### Major Fund

- a. The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. The Rt. 26 Sewer Extension Fund is used to account for financial resources to be used for the construction of the sewer extension. Primary revenue sources are miscellaneous income.

#### Nonmajor Funds

- c. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- d. Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment.
- e. Permanent Funds are used to account for assets held by the Town that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended and unless otherwise specified, only earnings and not principal, may be used for purposes that benefit the Town or its citizenry. The Town's policy for authorizing and spending investment income follows State statutes.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The emphasis in fund financial statements is on the major funds in the governmental activity category. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

## **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### 2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

#### <u>Budget</u>

The Town's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- 1. Early in the second half of the year, the Town prepares a budget for the fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A meeting of the inhabitants of the Town was called for the purpose of adopting the proposed budget after public notice of the meeting was given.
- 3. The budget was adopted subsequent to passage by the inhabitants of the Town.

#### **Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The Town's investment policy requires full collateralization of accounts and deposits.

It is the Town's policy to value investments at fair value. None of the Town's investments are reported at amortized cost. The Town is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposit and other evidence of deposits at banks, savings and loan associations and credit unions
- Repurchase agreements
- Money market mutual funds

## <u>Receivables</u>

Receivables include amounts due from governmental agencies and for ambulance services. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$49,090 as of June 30, 2022. Accounts receivable netted with allowances for uncollectible accounts were \$205,792 for the year ended June 30, 2022.

## Inventories

Inventories consist of expendable supplies held for consumption and are valued at cost which approximates market, using the first-in/first-out (FIFO) method. The costs of inventories are recorded as expenditures when used (consumption method). Inventory in the general fund consists of diesel and gasoline.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Tax Acquired Property

Real property becomes tax acquired when tax liens placed on property and associated costs remain unpaid eighteen months after the filing of the tax lien in accordance with 36 M.R.S.A. § 943. The amount of the taxes and associated costs become assets classified as tax acquired property receivables that are secured by the real property that foreclosed.

After real property becomes tax acquired the Selectboard is responsible for the property and any disposition procedures allowed under the direction of the inhabitants of the Town as authorized by or the provisions of the Tax Acquired Property Ordinance.

#### Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances".

#### Transactions Between Funds

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of Governmental Funds.

#### Capital Assets

Capital assets are tangible and intangible assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the Town of Poland, Maine as assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost.

Donated assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Certain paintings have been capitalized as artwork and historical treasures. These items are categorized as non-depreciable assets as they are considered inexhaustible. Depreciation on all assets is provided on the straight-line basis

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

over their estimated useful lives.

Estimated useful lives follow:

Buildings and improvements	7 - 40 years
Infrastructure	10 - 50 years
Machinery and equipment	3 - 30 years
Vehicles	3 - 25 years

#### Long-term Obligations

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in government-wide statements. Long-term obligations consist of general obligation bonds and notes from direct borrowings payable, net pension and OPEB liabilities and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for the proprietary funds is the same in the fund statements as it is in the government-wide statements.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Participating Local District (PLD) Consolidated Plan and additions to/deductions from the PLD Consolidated Plan's fiduciary net position have been determined on the same basis as they are reported by the PLD Consolidated Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### <u>OPEB</u>

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

an actuarial report provided to them by the Maine Municipal Employees Health Trust (MMEHT), which determined the Town's fiduciary net position as a single employer defined benefit plan based on information provided solely by MMEHT to complete the actuarial report. Additions to/deductions from the MMEHT OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by MMEHT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

## Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

## Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted – This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

Committed – This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Town. The inhabitants of the Town through Selectboard meetings are the highest level of decision-making

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

authority of the Town. Commitments may be established, modified or rescinded only through a Town meeting vote.

Assigned – This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is given by the Town's charter as expressed through the Selectboard.

Unassigned – This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Nonmajor Governmental Funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Selectboard meeting vote has provided otherwise in its commitment or assignment actions.

#### Deferred Outflows and Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has deferred outflows related to pensions and OPEB. These items are reported in the statement of net position.

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred tax revenues, which arises only under a modified accrual basis of accounting, qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Deferred inflows related to pensions and OPEB qualify for reporting in this category as well. These items are reported only in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Revenue Recognition - Property Taxes - Modified Accrual Basis**

The Town's property tax for the current year was levied August 12, 2021 on the assessed value listed as of April 1, 2021, for all real and personal property located in the Town. Taxes were due on in two installments on October 1, 2021 and April 1, 2022. Interest on unpaid taxes commenced on November 1, 2021 and May 1, 2022, at 6.0% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$44,562 for the year ended June 30, 2022.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

#### Program Revenues

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided, operating or capital grants and contributions, including special assessments).

#### Encumbrance Accounting

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Town does not utilize encumbrance accounting for its general fund.

#### Use of Estimates

During the preparation of the Town's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 2 - DEPOSITS AND INVESTMENTS

The Town's investment policies, which follow state statutes, require that all investments be made considering the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all Town funds.

Certain long-term permanent funds are invested through a non-depository, statechartered trust company and SEC registered investment advisor that acts in such capacity pursuant to an investment advisory agreement providing for investment management and periodic review of portfolio investments that comply with state and federal regulations to provide long-term growth and income.

The Town maintains a cash pool which is available for use by all funds. In addition, cash and investments may be held by other funds within the government.

#### Deposits:

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Town will not be able to recover its deposits. The Town does not have a policy covering custodial credit risk for deposits. However, the Town maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At June 30, 2022, the Town's cash balances amounting to \$11,654,682 were comprised of bank deposits of \$11,853,959. Bank deposits are adjusted primarily by outstanding checks and deposits in transit to reconcile to the Town's cash balance. Of these bank deposits, \$11,456,935 were covered by federal depository insurance and consequently, were not exposed to custodial credit risk. Of the cash equivalents totaling \$397,024, \$4,916 was covered by the Securities Investor Protection Corporation (SIPC) and the remaining \$392,108 of cash equivalents were uncollateralized and uninsured.

		Bank
Account Type	В	alance
Checking accounts	\$	3,096
Savings accounts		204,332
Money market accounts		11,325
ICS accounts	11	,238,182
Cash equivalents		397,024
	\$11	,853,959

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

#### Investments:

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Town does not have a policy for custodial credit risk for investments.

At June 30, 2022, the Town had the following investments and maturities:

Investment Type	Fair Value	Not Applicable	Less than 1 Year	1 - 5 Years	Over 5 Years
Debt securities: Corporate bonds Equity securities: Mutual Funds:	\$ 628,705	\$-	\$-	\$ 628,705	\$-
Fixed income	76,710	76,710	-	-	-
Equity	1,845,694	1,845,694	-	-	-
Other	15,841	15,841	-	-	-
	\$2,566,950	\$1,938,245	\$-	\$ 628,705	\$-

Of the Town's investments totaling \$2,566,950, \$2,000,000 was covered by the SIPC and therefore was not exposed to custodial credit risk. The remaining \$566,950 was uncollateralized and uninsured and consequently exposed to custodial credit risk.

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town has an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

## Fair Value Hierarchy

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as June 30, 2022:

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

				Fair Va	lue Me	asurements L	Jsing	
				oted Prices in	S	ignificant		
				tive Markets		Other	•	ficant
			fo	or Identical	0	bservable		ervable
		Total		Assets		Inputs	Inp	
	Ju	ne 30, 2022		(Level I)		(Level II)	(Lev	el III)
Investments by fair value level								
Debt securities:								
Corporate bonds	\$	628,705	\$	-	\$	628,705	\$	-
Equity securities:								
Mutual funds:								
Fixed income		76,710		76,710		-		-
Equity		1,845,694		1,845,694		-		-
Other		15,841		15,841		-		-
Total investments by fair value level		2,566,950	\$	1,938,245	\$	628,705	\$	-
Cash equivalents measured at the net asset value (NAV)								
Money market funds	-	397,024						
Total cash equivalents measured at the NAV		397,024						
Total investments and cash equivalents measured		·						
at fair value	\$	2,963,974						

Equity securities classified in Level I of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level II of the fair value hierarchy are valued from publicly reliable sources or using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The Town has no Level III investments. The fair value of money market funds that are measured at NAV per share (or its equivalent) is calculated as of June 30, 2022 in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies.

Credit risk – Statutes for the State of Maine authorize the Town to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Town does not have an investment policy on credit risk. As of June 30, 2022, the credit ratings for the Town's investments in corporate bonds were rated A (\$49,617), A- (\$70,105), BBB+ (\$39,423), BBB (\$182,276) and BBB- (\$44,941) by S & P Rating Service. Credit ratings were not available for certain other corporate bond holdings totaling \$242,343.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2022 consisted of the following individual fund receivables and payables:

	Receivables (Due from)	Payables (Due to)
General fund	\$ 34,309	\$ 4,962,872
Rt. 26 sewer extension	1,921,197	-
Nonmajor special revenue funds	740,484	34,309
Nonmajor capital projects funds	2,211,541	-
Nonmajor permanent funds	89,650	-
	\$ 4,997,181	\$ 4,997,181

The result of amounts owed between funds are considered to be in the course of normal operations by the Town. Reconciliation of the amounts owed between funds may or may not be expected to be repaid within one year in their entirety due to the recurring nature of these transactions during operations.

## NOTE 4 - INTERFUND TRANSFERS

Interfund transfers at June 30, 2022 consisted of the following:

	Transfers In	Transfers Out
General fund	\$-	\$ 2,131,663
Nonmajor special revenue funds	1,294,082	-
Nonmajor capital projects funds	928,481	-
Nonmajor permanent funds	-	90,900
	\$ 2,222,563	\$ 2,222,563

Interfund transfers are the results of legally authorized activity and are considered to be in the course of normal operations.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 5 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2022:

	I	Balance,					E	Balance,
		7/1/21	Ad	ditions	Di	sposals		6/30/22
Non-depreciated assets:								
Land	\$	753,290	\$	-	\$	-	\$	753,290
Art works and historical treasures		26,000		-		-		26,000
Construction in progress		74,583	2,	194,993		(2,430)		2,267,146
		853,873	2,	194,993		(2,430)		3,046,436
Depreciated assets:								
Buildings and improvements		7,828,817		-		-		7,828,817
Machinery and equipment		1,007,860		-		-		1,007,860
Furniture and fixtures		123,451		-		-		123,451
Vehicles		3,589,651		64,610		(47,714)		3,606,547
Infrastructure		7,584,344		382,406		-		7,966,750
	2	0,134,123	4	447,016		(47,714)	2	0,533,425
Less: accumulated depreciation	(	(8,935,838)	(	671,533)		47,714	(	9,559,657)
	1	1,198,285	(2	224,517)		-	1	0,973,768
Net capital assets	\$1	2,052,158	\$ 1,9	970,476	\$	(2,430)	\$1	4,020,204
Current year depreciation								
Fire	\$	199,386						
Library	Ψ	4,459						
Public safety		8,846						
Public works		334,622						
Recreation		10,863						
TIF		70,026						
Transfer station		13,637						
Town-wide		29,694						
Total depreciation expense	\$	671,533						
	Ψ	011,000						

# NOTE 6 - LONG-TERM RECEIVABLE

As of July 1, 2009, the Poland School Department became a member of Regional School Unit (RSU) No. 16. The RSU Plan requires that the RSU be responsible for payment of all school-related long-term debt on behalf of the Town. As of June 30, 2022, a long-term receivable has been recorded for \$82,316, which represents school-related general obligation bonds. The State of Maine Department of Education is responsible for paying approximately 30.9% of the debt service on general obligation bonds directly to the Maine Municipal Bond Bank. The remaining debt service for bonds is paid by the RSU.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

# NOTE 7 - LONG-TERM DEBT

A summary of long-term debt for the year ended June 30, 2022 follows:

	Balance, 7/1/21	Increases	Decreases	Balance, 6/30/22	Due Within One Year
General obligation bonds	\$ 9,102,216	\$ -	\$ (777,677)	\$ 8,324,539	\$ 1,209,144
Note from direct borrowings	363,638	-	(34,757)	328,881	<u>35,105</u>
Total long-term debt	\$ 9,465,854	\$ -	\$ (812,434)	\$ 8,653,420	\$ 1,244,249

The following is a summary of the outstanding general obligation bonds:

\$2,600,000, 2000FRSR General Obligation Bond due in annual principal installments and semi-annual interest installments through October 2022. Interest is charged at a fixed rate of 1.80% per annum.	\$ 158,508
\$894,741, 2003C General Obligation Bond due in annual principal installments and semi-annual interest installments through November 2022. Interest is charged at a fixed rate from 2.078% to 5.078% per annum.	82,316
\$2,090,000, 2003E General Obligation Bond due in annual principal installments and semi-annual interest installments through November 2023. Interest is charged at a fixed rate from 2.085% to 5.085% per annum.	209,000
\$4,498,200, 2010F Recovery Zone Economic Development Water and Sewer Bond due in annual principal installments and semi-annual interest installments through November 2030. Interest is charged at a fixed rate from 0.831% to 5.094% per annum.	2,250,476
\$2,300,000, 2012E General Obligation Bond due in annual principal installments and semi-annual interest installments through November 2032. Interest is charged at a fixed rate from 1.480% to 3.706% per annum.	1,404,239
\$4,220,000, 2021A General Obligation Bond due in annual principal installments and semi-annual interest installments through November 2029. Interest is charged at a fixed rate from 0.410% to 1.230% per annum.	4,220,000
Total general obligation bonds	\$ 8,324,539

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 7 - LONG-TERM DEBT (CONTINUED)

The following is a summary of the outstanding note from direct borrowings payable:

\$692,835, 2010 Note due in annual principal installments and semi-annual	
interest installments through November 2030. Interest is charged at a fixed	
rate of 1% per annum.	\$ 328,881
Total note from direct borrowings	\$ 328,881

The following is a summary of outstanding government obligation bonds and note from direct borrowings payable principal and interest requirements for the fiscal years ending June 30:

	General Obli	gatio	n Bonds	Note from Direct Borrowings				Total	
	Principal		Interest	Principal Interest Debt		Principal Interest		ebt Service	
2023	\$ 1,209,144	\$	142,774	\$	35,105	\$	5,024	\$	1,392,047
2024	975,931		125,588		35,456		4,671		1,141,646
2025	879,885		110,752		35,810		4,315		1,030,762
2026	888,947		98,111		36,169		3,955		1,027,182
2027	898,311		83,948		36,530		3,591		1,022,380
2028-2032	3,323,173		176,582		149,811		10,656		3,660,222
2033-2037	 149,148		2,763		-		-		151,911
	\$ 8,324,539	\$	740,518	\$	328,881	\$	32,212	\$	9,426,150

All general obligation bonds and note from direct borrowings are direct obligations of the Town, for which its full faith and credit are pledged. The Town is not obligated for any special assessment debt. All debt is payable from taxes levied on all taxable property within the Town.

In 2010, the Town issued a Series 2010F Recovery Zone Economic Development Bond totaling \$4,498,200. This bond is eligible for federal interest subsidy payments equal to 43.7% of the true interest cost of the bond as provided in the American Recovery and Reinvestment Act (ARRA) and the Hiring Incentives to Restore Employment (HIRE) Act. Due to mandatory federal spending cuts that went into effect March 10, 2014 with sequestration, the federal interest subsidy payments are being adjusted downward. The current sequestration reduction rate is 5.7% and is subject to change at any time. The total financial impact to the Town is unknown.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 8 - OTHER LONG-TERM OBLIGATIONS

The following is a summary of changes in the other long-term obligations for the year ended June 30, 2022:

	E	Balance, 7/1/21	lr	ncreases	D	ecreases	Balance, 6/30/22	Due Within ne Year
Net pension liability Net OPEB liability Accrued compensated	\$	610,086 159,953	\$	297,764 25,221	\$	(968,373) (4,414)	\$ (60,523) 180,760	\$ -
absences Total other long-term obligations	\$	149,131 919,170	\$	6,191 329,176	\$	- (972,787)	\$ 155,322 275,559	\$ 15,389 15,389

Refer to Notes 9, 18 and 20, respectively, for detailed information on each of the other long-term obligations.

#### NOTE 9 - ACCRUED COMPENSATED ABSENCES

The Town's policies permit employees to accumulate earned but unused vacation, sick leave and compensatory time. which are eligible for payment upon separation from service. The liability for these compensated absences is recorded as long-term obligations in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources. As of June 30, 2022, the Town's liability for compensated absences is \$155,322.

#### NOTE 10 - OVERLAPPING DEBT

The Town is contingently liable for its proportionate share of any defaulted debt by entities of which it is a member. At June 30, 2022, the Town's share was approximately:

	Outstanding	Town's	Total
	Debt	Percentage	Share
County of Androscoggin Regional School Unit #16	\$ 4,484,472 7,807,054 \$ 12,291,526	8.83% 6.51%	\$ 395,979 508,473 \$ 904,452

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

# NOTE 11 - NET INVESTMENT IN CAPITAL ASSETS

The following is the calculation of the net investment in capital assets for the Town at June 30, 2022:

Invested in capital assets	\$ 23,579,861
Accumulated depreciation	(9,559,657)
Outstanding capital related debt	(8,653,420)
	\$ 5,366,784

# NOTE 12 - RESTRICTED NET POSITION

At June 30, 2022, the Town had the following restricted net position:

Nonspendable:		
General fund:	•	~~~~~
Inventory	\$	29,030
Nonmajor permanent funds:		
Hackett trust		5,000
A.B. Ricker trust		7,000
Lane cemetery		609
Scholarship funds		33,000
Jane J. Ricker library endowment		375,000
Ricker cemetery		2,000
A.B. Ricker library endowment		238,140
Restricted fund balances:		
Rt. 26 sewer extenstion		1,588,760
Nonmajor special revenue funds:		
PSD TIF I		606,723
PSD TIF II		774,368
Downtown TIF		496,445
CTCL Covid-19 response grant		543,841
PEG grant		5,000
Nonmajor permanent funds:		
Hackett trust		12,826
Hackett relief fund		10,281
Empire cemetery		6,974
White Oak Hill cemetery		2,514
Highland cemetery		122,796
A.B. Ricker trust		5,300
Lane cemetery		6,075
Scholarship funds		301,169
Jane J. Ricker library endowment		1,393,726
Ministerial		30,661
Ricker cemetery		125
A.B. Ricker library endowment		353,229
	\$	6,950,592

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 13 - NONSPENDABLE FUND BALANCES

At June 30, 2022, the Town had the following nonspendable fund balances:

General fund:	
Inventory	\$ 29,030
Nonmajor permanent funds (Schedule I)	660,749
	\$ 689,779

# NOTE 14 - RESTRICTED FUND BALANCES

At June 30, 2022, the Town had the following restricted fund balances:

Rt. 26 sewer fund	\$ 1,588,760
Nonmajor special revenue funds (Schedule E)	2,426,377
Nonmajor permanent funds (Schedule I)	2,245,676
	\$ 6,260,813

#### NOTE 15 - COMMITTED FUND BALANCES

At June 30, 2022, the Town had the following committed fund balances:

General fund:	
FY 2023 tax relief	\$ 675,000
Nonmajor special revenue funds (Schedule E)	190,827
Nonmajor permanent funds (Schedule I)	 147,199
	\$ 1,013,026

## NOTE 16 - ASSIGNED FUND BALANCES

At June 30, 2022, the Town had the following assigned fund balances:

General fund:	
Accrued compensated absences	\$ 155,322
Library dedicated donations	9,338
Nonmajor capital projects funds (Schedule G)	2,211,541
Nonmajor special revenue funds (Schedule E)	 1,616
	\$ 2,377,817

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 17 - EXPENDITURES OVER APPROPRIATIONS

At June 30, 2022, the Town had the following expenditures over appropriations:

Debt service - principal

\$ 2,561

NOTE 18 - DEFINED BENEFIT PENSION PLAN

## MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

## **Plan Description**

Town employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at <u>www.mainepers.org</u> or by contacting the System at (207) 512-3100.

## **Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten-year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60, 62 or 65. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with PLD employers under applicable statutory provisions. As of June 30, 2021, there were 305 employers in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 0.93%.

## Contributions

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The Town's fire/rescue department employees are part of the PLD's special plan "1N" and are required to contribute 8.3% of their annual covered salary, while all other employees are part of the PLD's plan "AN" and are required to contribute 7.8% of their annual covered salary for employees that joined the Plan prior to July 1, 2014 and 7.35% for employees that joined the plan thereafter. The Town is required to contribute at an actuarially determined rate. The current rates for special plan "1N" and plan "AN" are 11.4% and 7.6%, respectively of covered payroll. The contribution rates of plan members and the Town are established and may be amended by the Maine Public Employee Retirement System's advisory group. The Town's contribution to the MainePERS PLD Consolidated Plan for the year ended June 30, 2022 was \$146,020.

# Pension Liabilities/(Assets)

## PLD Consolidated Plan

At June 30, 2022, the Town reported an (asset) of (\$60,523) for its proportionate share of the net pension liabilities/(assets) for the plan. The net pension liabilities/(assets) were measured as of June 30, 2021 and the total pension liabilities/(assets) used to calculate the net pension liabilities/(assets) were determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities/(assets) were based on a projection of the Town's long-term share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2021, the Town's proportion was 0.18883%, which was an increase of 0.03528% from its proportion measured as of June 30, 2020.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the Town recognized total pension revenue of \$97,458. At June 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

	PLD Plan			
	Defe	rred Outflows	Deferred Inflows	
	of	Resources	of Resources	
Differences between expected and actual experience	\$	39,151	\$	4,114
Changes of assumptions		203,230		-
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences		-		824,947
between contributions and proportionate share of contributions		97,262		-
Contributions subsequent to the measurement date		146,020		-
Total	\$	485,663	\$	829,061

\$146,020 reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	PLD		
		Plan	
Plan year ended June 30:			
2022	\$	(35,285)	
2023		(37,108)	
2024		(187,788)	
2025		(229,237)	
2026		-	
Thereafter		-	

## **Actuarial Methods and Assumptions**

The collective total pension liability/(asset) for the Plan was determined by an actuarial valuation as of June 30, 2021, using the following methods and assumptions applied to all periods included in the measurement:

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Actuarial Cost Method

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits and dividing it by the value, also as of the member's entry age, of their expected future salary. The normal cost for each member is the product of the member's pay and their normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

#### Asset Valuation Method

The actuarial valuation employs a technique for determining the actuarial value of assets which reduces the impact of short-term volatility in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

#### Amortization

The net pension liability/(asset) of the PLD Consolidated Plan is amortized on a level percentage of payroll using a method where a separate twenty-year closed period is established annually for the gain or loss for that year.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2021 are as follows:

*Investment Rate of Return* - 6.50% per annum for the year ended June 30, 2021, 6.75% per annum for the year ended June 30, 2020, compounded annually.

#### Salary Increases, Merit and Inflation - 2.75% to 11.48% per year

*Mortality Rates* - For the plan, the rates are based on the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2020 model.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Cost of Living Benefit Increases - 1.91%

The long-term expected rate of return on pension plan assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 are summarized in the following table. Assets for each of the defined benefit plans are commingled for investment purposes.

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Public equities	30.0%	6.0%
US Government	7.5%	2.3%
Private equity	15.0%	7.6%
Real assets:		
Real estate	10.0%	5.2%
Infrastructure	10.0%	5.3%
Natural resources	5.0%	5.0%
Traditional credit	7.5%	3.0%
Alternative credit	5.0%	7.2%
Diversifiers	10.0%	5.9%

#### Discount Rate

The discount rate used to measure the collective total pension liability/(asset) was 6.50% for 2021 for the Plan. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

The following table shows how the collective net pension liability/(asset) as of June 30, 2021 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.50% for each of the Plans.

	C	1% Decrease	[	Discount Rate	1% Increase
<u>PLD Plan:</u> Discount rate		5.50%		6.50%	7.50%
Town's proportionate share of the net pension liability/(asset)	\$	861,274	\$	(60,523)	\$ (822,970)

## **Changes in Net Pension Liability**

Each employer's share of the collective net pension liability/(asset) is equal to the collective net pension liability/(asset) multiplied by the employer's proportionate share as of June 30, 2021 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2021 with the following exceptions.

## Differences between Expected and Actual Experience

The difference between expected and actual experience with regard to economic or demographic factors were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resource. For 2021 and 2020, this was three years for the PLD Consolidated Plan. For 2019, this was four years for the PLD Consolidated Plan. For 2019, this was four years for the PLD Consolidated Plan. For 2018 and 2017, this was three years; prior to 2017, this was four years for the PLD Consolidated Plan.

## Differences between Expected and Actual Investment Earnings

Differences between projected and actual investment earnings are recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Changes in Assumptions

Differences due to changes in assumptions about future economic or demographic factors or other inputs are recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used for the year ended June 30, 2021 valuation were based on the results of an actuarial experience study for the period of June 30, 2016 through June 30, 2020. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Please refer to the *Actuarial Methods and Assumptions* section for information relating to the use of assumptions.

# Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions are recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

## Pension Plan Fiduciary Net Position

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2021 Annual Comprehensive Financial Report available online at <u>www.mainepers.org</u> or by contacting the System at (207) 512-3100.

## NOTE 19 - DEFERRED COMPENSATION PLAN

## International Town Management Association Retirement Corporation

## Plan Description

The Town contributes to a deferred compensation plan created in accordance with Internal Revenue Service Code Section 457 through the International Town Management Association Retirement Corporation (ICMA-RC). The plan, available to all full time Town employees not subject to a collective bargaining agreement (should one

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 19 - DEFERRED COMPENSATION PLAN (CONTINUED)

arise), permits them to defer a portion of their salary, in addition to Town contributions, until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency.

## Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Town's Selectboard. The Town will contribute a maximum of 4.00% of annualized income on behalf of employees that participate in the Town's deferred compensation plan and 10.00% on behalf of the Town Manager. A minimum employee contribution of 4.00% is required to receive the maximum employer match. The maximum employee contribution to the ICMA-RC plan is 10.00%.

Employee overtime is exempt from employer matching funds. The Town's contributions to the plan for 2022, 2021 and 2020 were \$9,091, \$8,751 and \$8,751, respectively.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts and all income attributable to those amounts, property or rights are solely the property and rights of the participants. All assets are protected by a trust arrangement from any claims on the Town and from any use by the Town other than paying benefits to employees and their beneficiaries in accordance with the plan.

## Nationwide Retirement Solutions

## Plan Description

The Town contributes to a deferred compensation plan created in accordance with Internal Revenue Service Code Section 457 through the Nationwide Retirement Solutions. The plan, available to all full time Town employees not subject to a collective bargaining agreement (should one arise), permits them to defer a portion of their salary, in addition to Town contributions, until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency.

## **Funding Policy**

The contribution requirements of plan members and the Town are established and may be amended by the Town's Selectboard. The Town will contribute a maximum of 4.00% of annualized income on behalf of employees that participate in the Town's deferred compensation plan and 10.00% on behalf of the Town Manager. A minimum employee contribution of 4.00% is required to receive the maximum employer match. The maximum employee contribution to the Nationwide plan is 10.00%.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 19 - DEFERRED COMPENSATION PLAN (CONTINUED)

Employee overtime is exempt from employer matching funds. The Town made no contributions to the plan for 2022, 2021 and 2020, respectively.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts and all income attributable to those amounts, property or rights are solely the property and rights of the participants. All assets are protected by a trust arrangement from any claims on the Town and from any use by the Town other than paying benefits to employees and their beneficiaries in accordance with the plan.

It is the opinion of the Town's management that the Town has no liability for losses under the plans but does have the duty of due care that would be required of an ordinary prudent investor.

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

## MAINE MUNICIPAL EMPLOYEES HEALTH TRUST

## **Plan Description**

The Town and Town retirees contribute to the Town's OPEB Plan with the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the Town and/or the Town retirees. MMEHT is a fully funded, self-insured trust which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the Town concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

## **Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

#### **Employees Covered by Benefit Terms**

At January 1, 2022, the following employees were covered by the benefit terms:

Active members	20
Retirees and spouses	1
Total	21

#### Contributions

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute 100% of the premium amounts. The sponsoring employer pays the remainder of the premium. Medical benefits are provided for the life of the retiree and surviving spouses.

#### **Retiree Premium Amounts:**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

Pre-Medicare	Single Coverage	Family Coverage
POS C	\$1,140.92	\$2,559.25
PPO 2500	\$882.84	\$1,980.35
Medicare-Eligible Retirees	\$600.50	\$1,201.00

#### Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2022, the Town reported a liability of \$180,760 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2022 and was determined by an actuarial valuation as of that date. The Town's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2022, the Town recognized OPEB expense of \$14,955. At June 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	MMEHT					
	Deferr	ed Outflows	Deferred Inflows			
	of R	esources	of Resources			
Differences between expected and actual	¢	40.005	¢	00.040		
experience	\$	13,335	\$	26,219		
Changes of assumptions		25,358		17,541		
Net difference between projected and actual						
earnings on OPEB plan investments		-		-		
Contributions subsequent to the						
measurement date		2,785				
Total	\$	41,478	\$	43,760		

\$2,785 were reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	MMEHT		
Plan year ended December 31:			
2023	\$	(1,637)	
2024		(1,637)	
2025		(1,635)	
2026		(2,901)	
2027		1,830	
Thereafter		913	

#### **Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2022. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 2.06% per annum for June 30, 2022 was based upon a measurement date of December 30, 2021. The sensitivity of net OPEB liability to changes in discount rate are as follows:

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

	1% Decrease		[	Discount Rate	1% <u>Increase</u> 3.06%	
		1.06%	2.06%			
Total OPEB liability Plan fiduciary net position	\$	210,628	\$	180,760 -	\$	
Net OPEB liability	\$	210,628	\$	180,760	\$	156,327
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

#### Healthcare Trend

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

	1% Decrease			ealthcare end Rates	1% Increase	
Total OPEB liability Plan fiduciary net position Net OPEB liability	\$ \$	154,215 - 154,215	\$ \$	180,760 - 180,760	\$ \$	214,573 - 214,573
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

#### **Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2022, using the following methods and assumptions applied to all periods included in the measurement:

#### Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2021. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

#### Assumptions

The actuarial assumptions used in the January 1, 2022 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2021 and based on the experience study covering the period from June 30, 2016 through June 30, 2020. As of January 1, 2021, they are as follows

Discount Rate - 2.06% per annum for year end 2022 reporting. 2.12% per annum for year end 2021 reporting.

Trend Assumptions:

Medical Trend assumptions were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA model was released in December 2007 and version 2022\_fa was used for this valuation. The following assumptions were input into this model:

Variable	Rate
Rate of Inflation	2.40%
Rate of Growth in Real Income/GDP per capital 203	31+ 1.10%
Extra Trend due to Taste/Technology 2031+	1.00%
Expected Health Share of GDP 2031	19.00%
Health Share of GDP Resistance Point	20.00%
Year for Limiting Cost Growth to GDP Growth	2042

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgements of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group.

The trends selected from 2022 to 2025 were based on plan design, population weighting, renewal projections, and market analysis. For years 2026 to 2030, these are

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

interpolated from 2025 to 2031 (which is the product of the inflation, GDP and extra trend rate assumptions).

Deductibles, Co-payments and Out-of-Pocket Maximums are assumed to increase at the above trend rates. The ultimate trend rate reflects an assumed nominal per capital GDP growth.

Administrative and claims expense - 3% per annum.

Future plan changes - Assumes that the current Plan and cost-sharing structure remain in place for all future years.

Significant actuarial assumptions employed by the actuary for demographic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2021, they are as follows:

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2021.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims. A constant cost sharing in plan design between employer and employees is assumed.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

Rate of Mortality:

Healthy Annuitant- Based on 112% and 118.5% of the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, respectively, for males and females. The proposed rates are projected generationally using the RPEC\_2020 model, with an ultimate rate of 1.00% for ages 80 and under, grading down to 0.05% at age 95, and further grading down to 0.00% at age 115, along with convergence to the ultimate rates in the year 2027. All other parameters used in the RPEC\_2020 model are those included in the published MP-2020 scale. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Active Employees - Rates of mortality are based on 83.5% and 88.6% of the 2010 Public Plan General Benefits- Weighted Employee Mortality Table, respectively, for males and females. These rates are generationally projected using the same version of the RPEC\_2020 model as described in the healthy annuitant mortality. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected.

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible.

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible.

## Changes in Net OPEB Liability

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2022 with the following exceptions:

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

## Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2022 was (\$12,884).

#### Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the January 1, 2022 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2021 and based on the experience study covering the period from June 30, 2016 through June 30, 2020. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

#### Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

## **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the Town Office at 1231 Maine Street, Poland, ME 04274 or by phone at (207) 998-4601.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 21 - RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town participates in a public entity risk pool sponsored by the Maine Municipal Association. The Maine Municipal Association Group Risk Pool is a state-chartered pool established exclusively for Maine municipalities. The pool provides certain property, liability, fidelity and vehicle coverage. If the assets of the pool are at any time actuarially determined to be insufficient to enable the pool to discharge its legal obligations, other obligations and actuarially sound reserves, the pool has the power to make up the deficiency by the levy of a prorated assessment. There have been no deficiencies during the past three years and management believes that no deficiency exists at June 30, 2022.

The Town is a member of the Maine Municipal Association – Property and Casualty Pool and pays an annual premium for its coverage. Under the property portion of the policy, coverage is provided after a \$1,000 per occurrence deductible is met. Under the general liability portion of the policy, the limit is \$400,000 per occurrence for causes of action pursuant to the Maine Tort Claims Act. Coverage is limited to those areas for which governmental immunity has been expressly waived and \$2,000,000 per occurrence for causes of action pursuant to federal law or state law for which immunity is not proved by the Maine Tort Claims Act. The same limit applies for Law Enforcement after a \$1,000 per occurrence deductible is met. For public official liability and employment practices liability, the coverage is \$2,000,000 per occurrence and \$4,000,000 aggregate with a \$5,000 deductible.

The Town is also a member of the Maine Municipal Association – Worker Compensation Trust Fund ("Fund"). The Fund was created to formulate, develop and administer a program of modified self-funding for the Fund's membership, obtain lower costs for worker's compensation coverage and develop a comprehensive loss control program. The Town pays an annual premium to the fund for its worker's compensation coverage. The Town's agreement with the Fund provides that the fund will be self-sustaining through member premiums and will provide, through commercial companies' reinsurance contracts, coverage for claims in excess of \$1,000,000.

The Town is also a member of the Maine Municipal Association – Unemployment Compensation Group Fund ("MMA UC Fund"). The MMA UC Fund was created to assist in meeting members' obligations under the Employment Security Act in an efficient and cost-effective manner. The Fund is composed of individual municipalities and other public and related non-profit entities that are individually self-insured but administered as a group. Within the Fund, each member has a separate account. As such, the Town makes quarterly payments into their account, based on rates developed by MMA's consulting actuary. Claims, if any, are paid out of the Town's own account. The Maine Department of Labor classifies MMA's UC Fund members as Direct Reimbursement Employers. In other words, the Fund reimburses the Maine DOL on the Town's behalf only when the

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 21 - RISK MANAGEMENT (CONTINUED)

Town has unemployment claims from present or former employees.

Occasionally, the Town may have layoffs or resignations or even a part-time employee losing a primary job, that lead to larger claims payments than anticipated. When claims exceed the balance of the Town's account, the UC Fund continues to pay the Town's claims with no regard for the negative balance. Repayment of a negative balance is spread out over a period of years to avoid a financial hardship to the Town.

Based on the coverage provided by the insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded as of June 30, 2022. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

#### NOTE 22 - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The Town of Poland's landfill is at 100% capacity to date. Therefore, the estimated remaining landfill life is zero years. Federal and state laws require that certain post closure care be met. The Town estimates that on an annual basis, some immaterial costs will be incurred for post closure care. The annual amount will be paid for within the Town's annual operating budget.

## NOTE 23 - INTERLOCAL AGREEMENT/REORGANIZATION PLAN

As of August 21, 2008, the Town entered into an agreement with the Town of Mechanic Falls and Minot for transfer of ownership and operations of the Central Office building and the land on which it sits, to RSU 16. If the Central Office is ever transferred off this property, the land would revert back to the Town of Poland and the building would be turned back to the three towns and disbursed as an asset under the Interlocal Agreement.

#### NOTE 24 - CONTINGENCIES AND COMMITMENTS

With regard to pending legal claims or any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the Town's financial position.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 24 - CONTINGENCIES AND COMMITMENTS (CONTINUED)

With regard to any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the Town's financial position.

The Town participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the Town's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

On August 30, 2011, the Town of Poland and Blue Triton Brands (formerly Nestle Waters North America, Inc.) entered into agreements with the Auburn Sewer District and the Auburn Water District for the construction of certain infrastructure. The nature of the agreements allows the construction of sewer and water mains within the Town at the Town's cost. The infrastructure will not be owned by the Town but will be owned by the respective Districts. As of June 30, 2011, the Town was obligated for \$4,498,200 worth of recovery zone economic development bonds for this project. The project was completed in December 2011. The debt service on these bonds will ultimately be paid from the Tax Increment Financing District with the Blue Triton Brands. The current principal balance on the bond is \$2,250,476.

On April 22, 2021, the Town of Poland and entered into an agreement with the Auburn Sewerage District for the construction of certain infrastructure. The nature of the agreement allows the construction of a pump station and sewer extension within the Town at the Town's cost. The infrastructure will not be owned by the Town but will be owned by the respective District. As of June 30, 2022, the Town was obligated for \$4,220,000 worth of general obligation bonds for this project. The project's anticipated completion date is the summer of 2022. The debt service on these bonds will ultimately be paid from the Tax Increment Financing Districts with Blue Triton Brands (d/b/a Poland Spring Bottling) and STJ Real Estate LLC. The current principal balance on the bond is \$4,220,000.

#### NOTE 25 - TAX INCREMENT FINANCING DISTRICTS

In accordance with M.R.S.A. Title 30-A, §5221-§5235, the Town of Poland has established three tax increment financing districts (TIFs) to stimulate new investment in the community by assisting businesses with public infrastructure or unusually high development costs. The TIF districts were formed locally, as the Town defined the districts and chose how much of the new taxes would go to what public and private projects over what period time. subject to the approval the Selectboard. of of

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

#### NOTE 25 - TAX INCREMENT FINANCING DISTRICTS (CONTINUED)

local taxpayers and ultimately by the Commissioner of the Maine Department of Economic and Community Development.

Taxes generated from TIF districts can be "captured" and utilized to pay for the Town's bonded indebtedness associated with the new public infrastructure investment or returned to the developer in the form of a credit enhancement agreement for defined periods of up to 30 years. The Town of Poland accounts for all the activity of the TIF districts including captured taxes and expenditures for approved purposes in separate TIF funds. The Town has chosen to disclose information about its tax abatement (credit enhancement) agreements by District and negotiates property tax abatement agreements on an individual basis. The following is a brief description of and the total amount of taxes abated for each tax increment financing district:

TIF District	Original Assessed Value	Current Assessed Value	TIF CAP	New Taxes	Taxes Abated		
Poland Spring Bottling Company District 1	\$45,275,400	\$86,575,000	Varies	\$ 623,624	\$-		
Poland Spring Bottling Company District 2	5,954,920	57,903,750	Varies	784,427	-		
Poland Downtown Village	6,353,650	16,160,500	Varies	148,083	15,220		

The Town has not made any commitments as part of the agreements other than to reduce or reimburse taxes. The Town is not subject to any tax abatement agreements entered into by other governmental entities. The Town has chosen to disclose information about its tax abatement agreements individually. It established a quantitative threshold of 10 percent of the total dollar amount of taxes abated during the year.

## NOTE 26 - JOINT VENTURES

## Maine Waste to Energy (formerly Mid-Maine Waste Action Corporation)

The Town is a member of an interlocal solid waste agreement with eleven other participating municipalities. Maine Waste to Energy is a quasi-governmental organization, created as a not-for-profit corporation by twelve area municipalities in 1986. The Town of Poland's proportionate interest in the net position of Maine Waste to Energy on June 30, 2020, the date of Maine Waste to Energy's most recent, available

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

## NOTE 26 - JOINT VENTURES (CONTINUED)

audited financial statements, was approximately 9.29% which amounted to \$838,304. As this interest does not constitute an explicit measurable equity interest, it is therefore not recorded as an asset by the Town. Complete financial statements may be obtained from Maine Waste to Energy at 110 Goldthwaite Road, Auburn, ME 04211-1750 or by calling (207) 783-8805.

#### NOTE 27 - RELATED PARTIES

During the year ended June 30, 2022, the Town of Poland had the following related party transactions and/or relationships to disclose:

The Town's recreation coordinator provides the Town with various custom signs. The amount paid to the recreation coordinator for the fiscal year 2021 was \$545.

#### NOTE 28 - RESTATEMENT

In 2021, the Town determined that certain transactions in prior years had been recorded incorrectly or omitted. Therefore, restatements to the 2021 government-wide financial statements and fund financial statements were required. The beginning net position for governmental activities was restated by an increase of \$18,309 from \$17,223,722 to \$17,242,031 to correct the nonmajor capital projects fund balance. The Rt. 26 sewer extension fund was classified as a major fund for FY22. The net restatement to the nonmajor capital fund balance was a decrease of \$4,035,353 from \$5,838,804 to \$1,803,451.

## NOTE 29 - COMPARATIVE DATA/RECLASSIFICATIONS

Comparative total data for the prior year have been presented in selected sections of the accompanying financial statements in order to provide an understanding of the changes in the Town's financial position and operations. Also, certain amounts presented in the prior year's data have been reclassified to be consistent with the current year's presentation.

# Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule Budgetary Basis Budget and Actual -General Fund
- Schedule of Proportionate Share of the Net Pension Liability
- Schedule of Contributions Pension
- Schedule of Changes in Net OPEB Liability
- Schedule of Changes in Net OPEB Liability and Related Ratios
- Schedule of Contributions OPEB
- Notes to Required Supplementary Information

# BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

	Pudaotoo	I Amounts	Actual	Variance Positive		
	Original	Final	Amounts	(Negative)		
Budgetary Fund Balance, July 1	\$4,079,862	\$4,079,862	\$4,079,862	\$-		
Resources (Inflows):						
General tax revenue	12,579,339	12,579,339	12,602,624	23,285		
Intergovernmental revenue	1,871,895	1,871,895	2,043,134	171,239		
Charges for services	352,050	352,050	506,267	154,217		
Investment income	25,000	25,000	44,363	19,363		
Other revenue	104,636	109,706	169,880	60,174		
Amounts Available for Appropriation	19,012,782	19,017,852	19,446,130	428,278		
Charges to Appropriations (Outflows):						
General government	1,493,189	1,499,689	1,379,627	120,062		
Public safety	1,565,655	1,570,725	1,522,074	48,651		
Public works	617,811	617,811	622,076	(4,265)		
Recreation and culture	240,592	240,592	224,785	15,807		
Health and sanitation	281,035	281,035	264,089	16,946		
Library	114,535	195,865		195,865		
Education	7,335,797	7,335,797	7,335,797	-		
County tax	903,780	903,780	903,780	-		
Overlay	44,562	38,062	5,789	32,273		
Debt service:		·	·			
Principal	162,001	162,001	164,562	(2,561)		
Interest	42,300	42,300	42,300	-		
Transfers to other funds	2,131,663	2,131,663	2,131,663	-		
Total Charges to Appropriations	14,932,920	15,019,320	14,596,542	422,778		
Budgetary Fund Balance, June 30	\$4,079,862	\$ 3,998,532	\$ 4,849,588	\$ 851,056		
Utilization of assigned fund balance	\$-	\$ 81,330	\$-	\$ (81,330)		

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST 10 TEN FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015
PLD Plan:								
Proportion of the net pension liability/(asset) Proportionate share of the net pension	0.19%	0.15%	0.14%	0.14%	0.13%	0.12%	0.10%	0.11%
liability/(asset)	\$ (60,523)	\$ 610,086	\$ 435,241	\$ 377,305	\$ 535,417	\$ 650,896	\$ 334,484	\$ 170,747
Covered payroll	\$1,288,169	\$1,181,544	\$1,093,531	\$1,024,455	\$ 916,178	\$ 892,301	\$ 859,883	\$ 908,208
Proportionate share of the net pension liability/(asset) as a percentage of its covered								
payroll	-4.70%	51.63%	39.80%	36.83%	58.44%	72.95%	38.90%	18.80%
Plan fiduciary net position as a percentage of the total pension liability/(asset)	100.86%	88.35%	90.62%	91.14%	86.43%	86.40%	81.61%	88.30%

\* The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

## SCHEDULE OF CONTRIBUTIONS - PENSION LAST 10 TEN FISCAL YEARS\*

	2022	2022 2021 2020 2019 2018		2018	2017	2016	2015	
<u>PLD Plan:</u>								
Contractually required contribution Contributions in relation to the contractually	\$ 146,020	\$ 128,849	\$ 99,187	\$ 87,140	\$ 76,532	\$ 67,025	\$ 57,484	\$ 42,726
required contribution	(146,020)	(128,849)	(99,187)	(87,140)	(76,532)	(67,025)	(57,484)	(42,726)
Contribution deficiency (excess)	<u>\$-</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$-</u>	<u>\$ -</u>
Covered payroll Contributions as a percentage of covered	\$1,471,782	\$1,288,169	\$ 1,181,544	\$ 1,093,531	\$1,024,455	\$ 916,178	\$ 892,301	\$ 859,883
payroll	9.92%	10.00%	8.39%	7.97%	7.47%	7.32%	6.44%	4.97%

\* The amounts presented for each fiscal year are for those years for which information is available.

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY FOR THE YEAR ENDED JUNE 30, 2022

## Increase (Decrease)

	Total OPEB Liability (a)			Plan duciary Position (b)	Net OPEB Liability (a) - (b)	
Balances at 1/1/20 (Reporting December 31, 2020)	\$	159,953	\$	-	\$	159,953
Changes for the year:						
Service cost		15,765		-		15,765
Interest		3,701		-		3,701
Changes of benefits		-		-		-
Differences between expected and actual experience		15,240		-		15,240
Changes of assumptions		(11,597)		-		(11,597)
Contributions - employer		-		2,302		(2,302)
Contributions - member		-		-		-
Net investment income		-		-		-
Benefit payments		(2,302)		(2,302)		-
Administrative expense		-		-		-
Net changes		20,807		-		20,807
Balances at 1/1/21 (Reporting December 31, 2021)	\$	180,760	\$	-	\$	180,760

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS\*

	 2022	 2021	 2020	 2019	2018
Total OPEB liability	15 765	10 004	0.056	0.076	6 220
Service cost (BOY)	15,765	13,824	8,056 6,261	9,076 5 296	6,329 5.086
Interest (includes interest on service cost) Changes of benefit terms	3,701	4,039	6,201 (2,785)	5,386	5,086
Differences between expected and actual experience	- 15,240	-	(43,478)	-	- (3,664)
Changes of assumptions	(11,597)	9,625	23,278	(14,790)	(3,004) 13,810
Benefit payments, including refunds of member contributions	(11,337)	(2,213)	(2,580)	(2,481)	(2,085)
Net change in total OPEB liability	\$ 20,807	\$ 25,275	\$ (11,248)	\$ (2,809)	\$ 19,476
Total OPEB liability - beginning	\$ 159,953	\$ 134,678	\$ 145,926	\$ 148,735	\$ 129,259
Total OPEB liability - ending	\$ 180,760	\$ 159,953	\$ 134,678	\$ 145,926	\$ 148,735
Plan fiduciary net position					
Contributions - employer	2,302	2,213	2,580	2,481	2,085
Contributions - member	-	-	-	-	-
Net investment income	-	-	-	-	-
Benefit payments, including refunds of member contributions	(2,302)	(2,213)	(2,580)	(2,481)	(2,085)
Administrative expense	 -	 -	 -	 -	-
Net change in fiduciary net position	-	-	-	-	-
Plan fiduciary net position - beginning	\$ -	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position - ending	\$ -	\$ -	\$ -	\$ -	\$ -
Net OPEB liability - ending	\$ 180,760	\$ 159,953	\$ 134,678	\$ 145,926	\$ 148,735
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%
Covered payroll Net OPEB liability as a percentage of covered payroll	\$ 901,096 20.1%	\$ 907,591 17.6%	\$ 907,591 14.8%	\$ 895,696 16.3%	\$ 895,696 16.6%

# SCHEDULE OF CONTRIBUTIONS - OPEB LAST 10 FISCAL YEARS\*

MMEHT:	 2022	 2021	 2020	 2019	2018
Employer contributions Benefit payments Contribution deficiency (excess)	\$ 2,302 (2,302)	\$ 2,213 (2,213) -	\$ 2,580 (2,580)	\$ 2,481 \$ (2,481) - 9	2,085 (2,085)
Covered payroll	\$ 901,096	\$ 907,591	\$ 907,591	\$ 895,696	895,696
Contributions as a percentage of covered payroll	0.26%	0.24%	0.28%	0.28%	0.23%

\* The amounts presented for each fiscal year are for those years for which information is available.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2022

## **Changes of Assumptions**

#### MEPERS PLD Plan:

The discount rate was reduced from 6.75% to 6.50%.

The investment rate of return changed from 6.75% to 6.50%.

In addition, the salary increases for the plan, increased from 2.75% to 2.75% - 11.48% per year.

#### Maine Municipal Health Trust:

The discount rate was updated to reflect the December 30, 2021 Bond Buyer 20-Bond GO Index. The ultimate trend assumption was reduced to reflect the reduction in the Bond Buyer 20-Bond GO Index.

The following demographic assumptions were updated based on the June 30, 2021 experience study:

Mortality, termination, retirement and salary rates.

The enrollment participation for plans with no employer subsidy was update for ages 65-70.

There was a change in the discount rate from 2.12% to 2.06% per GASB 75 discount rate selection. In addition, medical and prescription drug trend arrays were updated.

# Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Budgetary Comparison Schedule Budgetary Basis Budget and Actual - General Fund Revenues
- Schedule of Departmental Operations General Fund
- Combining Balance Sheet Nonmajor Governmental Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds
- Combining Balance Sheet Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds
- Combining Balance Sheet Nonmajor Capital Projects Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds
- Combining Balance Sheet Nonmajor Permanent Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Permanent Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

# BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND REVENUES FOR THE YEAR ENDED JUNE 30, 2022

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES				
General tax revenues:				
Property taxes	\$ 11,195,589	\$ 11,195,589	\$ 11,191,424	\$ (4,165)
Vehicle excise taxes	1,370,000	1,370,000	1,395,861	25,861
Boat excise taxes	13,750	13,750	15,339	1,589
Intergovernmental revenues:				
State revenue sharing	562,870	562,870	721,255	158,385
BETE reimbursement	822,521	822,521	822,575	54
Homestead exemption	390,754	390,754	390,754	-
Local road assistance	64,800	64,800	75,676	10,876
Tree growth	10,500	10,500	18,298	7,798
General assistance	5,000	5,000	-	(5,000)
Veteran's exemption	3,750	3,750	-	(3,750)
Other intergovernmental	11,700	11,700	14,576	2,876
Charges for services:				
Ambulance fees	230,000	230,000	324,650	94,650
Code enforcement fees	45,000	45,000	77,999	32,999
Motor vehicle fees	20,000	20,000	29,754	9,754
Solid waste revenues/fees	22,000	22,000	32,302	10,302
Marijuana licensing fees	5,000	5,000	7,500	2,500
Plumbing permits	11,500	11,500	12,875	1,375
Inland fisheries agent fees	1,500	1,500	1,917	417
Animal control fees	2,250	2,250	2,425	175
Electrical permit fees	5,000	5,000	4,556	(444)
Customer service fees	800	800	848	48
Other	9,000	9,000	11,441	2,441
Investment income	25,000	25,000	44,363	19,363
Other revenue:				
Rentals	500	500	1,405	905
Interest/fees on liens	33,750	33,750	39,740	5,990
Cable franchise fees	65,000	65,000	64,151	(849)
Other miscellaneous income	5,386	10,456	64,584	54,128
Total revenues	\$ 14,932,920	\$ 14,937,990	\$ 15,366,268	\$ 428,278

## SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

					00, 1					
			Βι	udget		Final				ariance Positive
		Budget	Adjus	stments		Budget	Actual		(N	legative)
General government										
Administration	\$	461,823	\$	_	\$	461,823	\$	448,672	\$	13,151
Benefits	Ψ	855,892	Ψ	6,500	Ψ	862,392	Ψ	765,835	Ψ	96,557
				0,500						
Contracted services		102,842		-		102,842		88,089		14,753
Buildings and grounds		59,172		-		59,172		66,869		(7,697)
Cable TV		13,460		-		13,460		10,162		3,298
		1,493,189		6,500		1,499,689		1,379,627		120,062
Public safety										
Fire/Rescue		974,691		5,070		979,761		925,679		54,082
Police		443,322		-		443,322		451,576		(8,254)
Insurance		54,000		-		54,000		53,604		396
Dispatch contract		46,485		-		46,485		46,369		116
Street lights		14,067		-		14,067		12,688		1,379
Emergency management		5,000		-		5,000		5,000		-
Animal control		11,190		-		11,190		10,283		907
Hydrants		16,900		-		16,900		16,875		25
		1,565,655		5,070		1,570,725		1,522,074		48,651
Public works										
		617 011				617 014		600.076		(A O G E)
Highways		617,811		-		617,811		622,076		(4,265)
		617,811		-		617,811		622,076		(4,265)

## SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

	Budget	Budget Adjustments	Final Budget	Actual	Variance Positive (Negative)
Health and sanitation					
Solid waste	281,035	-	281,035	264,089	16,946
	281,035	-	281,035	264,089	16,946
Library	114,535	81,330	195,865	-	195,865
Community services					
Planning and Community Development	119,655	-	119,655	113,293	6,362
Recreation	89,578		89,578	89,729	(151)
Health officer	1,658		1,658	1,325	333
Beach maintenance	5,701	-	5,701	6,242	(541)
Conservation services	5,000	-	5,000	5,480	(480)
General assistance	10,000	-	10,000	37	9,963
Social service agencies	4,000	-	4,000	4,000	-
Ball field maintenance	5,000	-	5,000	4,679	321
	240,592		240,592	224,785	15,807
Education	7,335,797	·	7,335,797	7,335,797	
County tax	903,780	<u> </u>	903,780	903,780	-
Overlay/Emergency Article	44,562	(6,500)	38,062	5,789	32,273

# SCHEDULE B (CONTINUED)

#### TOWN OF POLAND, MAINE

#### SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

	Budget	Budget Adjustments	Final Budget	Actual	Variance Positive (Negative)
Debt service					
Principal	162,001	-	162,001	164,562	(2,561)
Interest	42,300		42,300	42,300	-
	204,301	-	204,301	206,862	(2,561)
Transfers					
Special revenue funds	1,294,082	-	1,294,082	1,294,082	-
Capital projects funds	837,581		837,581	837,581	
	2,131,663	-	2,131,663	2,131,663	
Total Departmental Operations	\$ 14,932,920	\$ 86,400	\$ 15,019,320	\$ 14,596,542	\$ 422,778

# COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2022

		Special Revenue Funds		Capital Projects Funds	F	Permanent Funds	Total Nonmajor Governmental Funds			
ASSETS										
Cash and cash equivalents	\$	1,906,626	\$	-	\$	397,024	\$	2,303,650		
Investments		-		-		2,566,950		2,566,950		
Due from other funds	<b></b>	740,484	•	2,211,541	•	89,650	<b></b>	3,041,675		
TOTAL ASSETS	\$	2,653,129	\$	2,211,541	\$	3,053,624	\$	7,918,294		
LIABILITIES										
Due to other funds	\$	34,309	\$	-	\$	-	\$	34,309		
TOTAL LIABILITIES		34,309		-		-		34,309		
FUND BALANCES										
Nonspendable		-		-		660,749		660,749		
Restricted		2,426,377		-		2,245,676		4,672,053		
Committed		190,827		-		147,199		338,026		
Assigned		1,616		2,211,541		-		2,213,157		
Unassigned	_	-		-		-		-		
TOTAL FUND BALANCES		2,618,820		2,211,541		3,053,624		7,883,985		
TOTAL LIABILITIES AND FUND		0.050.400		0.044.544		0.050.004	<u> </u>	7.040.004		
BALANCES	\$	2,653,129	\$	2,211,541	\$	3,053,624	\$	7,918,294		

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Special Revenue Funds		Capital Projects Funds		Permanent Funds			al Nonmajor overnmental Funds	
REVENUES									
Intergovernmental	\$	609,560	\$	-	\$	-	\$	609,560	
Charges for services	Ψ	367,932	Ψ	-	Ψ	-	Ψ	367,932	
Investment income, net of unrealized									
gains/(losses)		4,716		-		5,535		10,251	
Other income		2,885		16,817		6,225		25,927	
Total revenues		985,093		16,817		11,760		1,013,670	
EXPENDITURES Current:									
General government		7,992		3,651		-		11,643	
Public Safety		60,719		-		-		60,719	
Recreation		312,888		-		-		312,888	
TIF		48,702		-		-		48,702	
Cemetery		-		-		13,560		13,560	
Other		-		10,946		221,133		232,079	
Debt service		680,750		-		-		680,750	
Capital outlay		138,585		522,611		-		661,196	
Total expenditures		1,249,636		537,208		234,693		2,021,537	
EXCESS OF REVENUES OVER (UNDER)									
EXPENDITURES		(264,543)		(520,391)		(222,933)		(1,007,867)	
OTHER FINANCING SOURCES (USES) Transfers in		1,294,082		928,481		-		2,222,563	
Transfers (out)		-		-		(90,900)		(90,900)	
TOTAL OTHER FINANCING SOURCES (USES)		1,294,082		928,481		(90,900)		2,131,663	
NET CHANGE IN FUND BALANCES		1,029,539		408,090		(313,833)		1,123,796	
FUND BALANCES - JULY 1, RESTATED		1,589,281		1,803,451		3,367,457		6,760,189	
FUND BALANCES - JUNE 30	\$	2,618,820	\$	2,211,541	\$	3,053,624	\$	7,883,985	

# Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

# COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2022

	ecreation Fees Reserve	TAP conomic /elopment	PSD TIF I		PSD TIF II		D	owntown TIF	Real Estate Ta Assistanc	
ASSETS Cash and cash equivalents	\$ 800	\$ -	\$	627,549	\$	777,937	\$	500,340	\$	-
Due from other governments Due from other funds	- 168,299	- 21,728		-		-		-		- 1,473
TOTAL ASSETS	\$ 169,099	\$ 21,728	\$	627,549	\$	777,937	\$	500,340	\$	1,473
LIABILITIES										
Due to other funds	\$ -	\$ -	\$	20,826	\$	3,569	\$	3,895	\$	-
TOTAL LIABILITIES	 -	 -		20,826		3,569		3,895		-
FUND BALANCES										
Nonspendable	-	-		-		-		-		-
Restricted	-	-		606,723		774,368		496,445		-
Committed	169,099	21,728		-		-		-		-
Assigned	-	-		-		-		-		1,473
Unassigned TOTAL FUND BALANCES	 - 160,000	 -		-		-		-		-
IOTAL FUND DALANCES	 169,099	 21,728		606,723		774,368		496,445		1,473
TOTAL LIABILITIES AND FUND										
BALANCES	\$ 169,099	\$ 21,728	\$	627,549	\$	777,937	\$	500,340	\$	1,473

# SCHEDULE E (CONTINUED)

#### TOWN OF POLAND, MAINE

#### COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2022

	Project Canopy		Miscellaneous Grants		CTCL COVID-19 Response Grant		Homeland Security Grant		PEG Grant		Total
ASSETS Cash and cash equivalents Due from other governments Due from other funds TOTAL ASSETS	\$ 	\$	- 143 143	\$	- - 543,841 543,841	\$	- 6,019 - 6,019	\$	- - 5,000 5,000	\$	1,906,626 6,019 740,484 2,653,129
LIABILITIES Due to other funds TOTAL LIABILITIES	\$	\$	-	\$		\$	6,019 6,019	\$	-	\$	34,309 34,309
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	-	· · · · · · · · · · · · · · · · · · ·	- - 143 - 143		- 543,841 - - - 543,841		- - - - -		- 5,000 - - - 5,000		- 2,426,377 190,827 1,616 - 2,618,820
TOTAL LIABILITIES AND FUND BALANCES	<u> </u> -	\$	143	\$	543,841	\$	6,019	\$	5,000	\$	2,653,129

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	RecreationTAPFeesEconomicReserveDevelopment					PSD Downtov TIF II TIF		owntown TIF	Real Estate Tax Assistance		
REVENUES Intergovernmental	\$-	\$	_	\$	_	\$	_	\$	-	\$	_
Charges for services	Ψ 367,932	Ψ	_	Ψ	_	Ψ	-	Ψ	_	Ψ	-
Investment income, net of unrealized gains/(losses)	-		-		1,628		1,623		1,465		-
Donations and other contributions	-		-		-		-		135		-
Total revenues	367,932				1,628		1,623		1,600		-
EXPENDITURES											
General government	-		-		-		-		-		5,385
Recreation	312,888		-		-		-		-		-
Public safety	-		-		-		-		-		-
TIF	-		-		23,377		21,429		3,896		-
Debt service	-		-		337,676		288,948		54,126		-
Capital outlay					55,959		67,690		14,936		-
Total expenditures	312,888		-		417,012		378,067		72,958		5,385
EXCESS OF REVENUES OVER (UNDER)											
EXPENDITURES	55,044		-		(415,384)		(376,444)		(71,358)		(5,385)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)	-		-		506,801 -		650,374 -		136,907 -		-
TOTAL OTHER FINANCING SOURCES (USES)					506,801		650,374		136,907		-
NET CHANGE IN FUND BALANCES	55,044		-		91,417		273,930		65,549		(5,385)
FUND BALANCES - JULY 1	114,055	21,72	28		515,306		500,438		430,896		6,858
FUND BALANCES - JUNE 30	\$ 169,099	\$ 21,72	28	\$	606,723	\$	774,368	\$	496,445	\$	1,473

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Project Canopy	CT Project Miscellaneous Canopy Grants		Homeland Security Grant	PEG Grant	Total
REVENUES						
Intergovernmental	\$-	\$-	\$ 598,541	\$ 6,019	\$ 5,000	\$ 609,560
Charges for services	-	-	-	-	-	367,932
Investment income, net of unrealized gains/(losses)	-	-	-	-	-	4,716
Donations and other contributions		2,750				2,885
Total revenues	-	2,750	598,541	6,019	5,000	985,093
EXPENDITURES						
General government	-	2,607	-	-	-	7,992
Recreation	-	-	-	-	-	312,888
Public safety	-	-	54,700	6,019	-	60,719
TIF	-	-	-	-	-	48,702
Debt service	-	-	-	-	-	680,750
Capital outlay						138,585
Total expenditures		2,607	54,700	6,019		1,249,636
EXCESS OF REVENUES OVER (UNDER)						
EXPENDITURES		143	543,841		5,000	(264,543)
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	-	1,294,082
Transfers (out)	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)		-				1,294,082
NET CHANGE IN FUND BALANCES	-	143	543,841	-	5,000	1,029,539
FUND BALANCES - JULY 1			. <u> </u>			1,589,281
FUND BALANCES - JUNE 30	\$-	\$ 143	\$ 543,841	\$-	\$ 5,000	\$ 2,618,820

# Capital Projects Funds

The capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities or equipment.

# COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2022

	Public Works Vehicle	Fire/ Rescue Vehicle	Town Roads	Solid Waste	Conservation Reserve	Library Renovation/ Expansion
ASSETS						
Due from other funds	\$1,066,108	\$ 707,042	\$ 89,464	\$ 3,119	\$ 112,812	\$ 1,006
TOTAL ASSETS	\$1,066,108	\$ 707,042	\$ 89,464	<u>\$ 3,119</u>	<u>\$ 112,812</u>	\$ 1,006
LIABILITIES Due to other funds TOTAL LIABILITIES	<u>\$ -</u>	<u>\$ -</u>	<u>\$                                    </u>	<u>\$                                    </u>	<u>\$                                    </u>	<u>\$ -</u>
FUND BALANCES						
Nonspendable	-	-	-	-	-	-
Restricted	-	-	-	-	-	-
Committed	-	-	-	-	-	-
Assigned	1,066,108	707,042	89,464	3,119	112,812	1,006
Unassigned	-	-	-	-	-	-
TOTAL FUND BALANCES	1,066,108	707,042	89,464	3,119	112,812	1,006
TOTAL LIABILITIES AND FUND BALANCES	\$1,066,108	\$ 707,042	\$ 89,464	\$ 3,119	\$ 112,812	<u>\$ 1,006</u>

#### COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2022

		Building rovements		chnology eserve		itingency eserve		Police √ehicle		evaluation Reserve		CEO eserve	Total
ASSETS Due from other funds TOTAL ASSETS	\$ \$	64,081 64,081	\$ \$	1,230 1,230	\$ \$	3,000 3,000	\$ \$	54,544 54,544	\$ \$	105,000 105,000	\$ \$	4,135 4,135	<u>\$ 2,211,541</u> <u>\$ 2,211,541</u>
LIABILITIES													
Due to other funds TOTAL LIABILITIES	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	<u>\$</u>
FUND BALANCES													
Nonspendable Restricted		-		-		-		-		-		-	-
Committed		- 64,081		- 1,230		- 3,000		- 54,544		- 105,000		-	۔ 2,211,541
Assigned Unassigned		- 04,001		1,230		- 3,000		- 04,044		- 105,000		4,135 -	2,211,341 
TOTAL FUND BALANCES		64,081		1,230		3,000		54,544		105,000		4,135	2,211,541
TOTAL LIABILITIES AND FUND BALANCES	\$	64,081	\$	1,230	\$	3,000	\$	54,544	\$	105,000	\$	4,135	\$ 2,211,541
	Ψ	01,001	Ψ	1,200	Ψ	0,000	Ψ	01,014	Ψ	100,000	Ψ	1,100	Ψ 2,211,011

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Public Works Vehicle	Fire/ Rescue Vehicle	Town Roads	Solid Waste	Conservation Reserve	Library Renovation/ Expansion
REVENUES						
Other income	\$-	\$ 16,211	<u> </u>	<u> </u>	<u>\$</u> -	\$ 606
Total revenues		16,211				606
EXPENDITURES						
General government	-	-	-	-	-	-
Other	-	-	-	-	5,696	-
Capital outlay	-	64,510	458,101	-	-	-
Total expenditures		64,510	458,101		5,696	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(48,299)	(458,101)		(5,696)	606
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)	150,000 -	140,000	484,075	-	91,900 -	-
TOTAL OTHER FINANCING SOURCES (USES)	150,000	140,000	484,075	-	91,900	-
NET CHANGE IN FUND BALANCES	150,000	91,701	25,974	-	86,204	606
FUND BALANCES - JULY 1, RESTATED	916,108	615,341	63,490	3,119	26,608	400
FUND BALANCES - JUNE 30	\$1,066,108	\$ 707,042	\$ 89,464	\$ 3,119	\$ 112,812	\$ 1,006

# SCHEDULE H (CONTINUED)

#### TOWN OF POLAND, MAINE

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Building	Technology Reserve	Contingency Reserve	Police Vehicle	Revaluation Reserve	CEO Reserve	Total
REVENUES							
Other income	\$ -	\$-	\$ -	\$-	\$-	\$ -	\$ 16,817
Total revenues		-			-		16,817
EXPENDITURES							
General government	3,651	-	-	-	-	-	3,651
Other	-	-	-	-	-	5,250	10,946
Capital outlay	-	-	-	-	-	-	522,611
Total expenditures	3,651	-	-		-	5,250	537,208
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(3,651)					(5,250)	(520,391)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)	21,000	-	-	26,506	15,000 -	-	928,481 -
TOTAL OTHER FINANCING SOURCES (USES)	21,000			26,506	15,000		928,481
NET CHANGE IN FUND BALANCES	17,349	-	-	26,506	15,000	(5,250)	408,090
FUND BALANCES - JULY 1, RESTATED	46,732	1,230	3,000	28,038	90,000	9,385	1,803,451
FUND BALANCES - JUNE 30	\$ 64,081	\$ 1,230	\$ 3,000	\$ 54,544	\$ 105,000	\$ 4,135	\$ 2,211,541

#### Permanent Funds

Permanent funds are used to account for assets held by the Town of Poland, Maine that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended and unless otherwise specified, only earnings and not principal, may be used for purposes that benefit the Town or its citizenry. These funds have been established for various purposes including the provision and/or maintenance of the cemeteries, the library and the historical society.

# COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS JUNE 30, 2022

		Hackett Trust	Hackett Relief Fund			Empire emetery		ak Hill metery	Highland Cemetery		A. I	B. Ricker Trust
ASSETS												
Cash and cash equivalents	\$	-	\$	-	\$	-	\$	-	\$	4,916	\$	-
Investments		-		-		-		-		117,880		-
Due from other funds		17,826		10,281		6,974		2,514		-		12,300
TOTAL ASSETS	\$	17,826	\$	10,281	\$	6,974	\$	2,514	\$	122,796	\$	12,300
LIABILITIES Due to other funde	¢		۴		۴		¢		۴		¢	
Due to other funds	\$	-	\$	-	\$	-	\$	-	\$		\$	
TOTAL LIABILITIES		-		-		-		-		-		-
FUND BALANCES												
Nonspendable		5,000		-		-		-		-		7,000
Restricted		12,826		10,281		6,974		2,514		122,796		5,300
Committed		-		-		-		-		-		-
Assigned		-		-		-		-		-		-
Unassigned		-		-		-		-		-		-
TOTAL FUND BALANCES		17,826		10,281		6,974		2,514		122,796		12,300
		, <u> </u>		·		·,		,		,		, .
TOTAL LIABILITIES AND FUND												
BALANCES	\$	17,826	\$	10,281	\$	6,974	\$	2,514	\$	122,796	\$	12,300

# SCHEDULE I (CONTINUED)

## TOWN OF POLAND, MAINE

# COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS JUNE 30, 2022

		Lane Scholarship Cemetery Funds		ne J. Ricker Library ndowment	Ministerial		
ASSETS Cash and cash equivalents Investments Due from other funds TOTAL ASSETS	\$ \$	- - 6,684 6,684	\$	24,674 309,295 200 334,169	\$ 347,513 1,421,213 - 1,768,726	\$	- - - - - - - - - - - - - - - - - - -
LIABILITIES Due to other funds TOTAL LIABILITIES	\$	<u> </u>	\$	-	\$ 	\$	-
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		609 6,075 - - - - 6,684		33,000 301,169 - - - 334,169	 375,000 1,393,726 - - - 1,768,726		- 30,661 - - - 30,661
TOTAL LIABILITIES AND FUND BALANCES	\$	6,684	\$	334,169	\$ 1,768,726	\$	30,661

# SCHEDULE I (CONTINUED)

#### TOWN OF POLAND, MAINE

#### COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS JUNE 30, 2022

	Ricker Cemetery		A. B. Ricker Library Endowment		ne Stone rary Trust	Total		
ASSETS Cash and cash equivalents Investments Due from other funds TOTAL ASSETS	\$	- 2,125 2,125	\$	15,950 575,334 <u>85</u> 591,369	\$ 3,971 143,228 - 147,199	\$	397,024 2,566,950 89,650 3,053,624	
LIABILITIES Due to other funds TOTAL LIABILITIES	\$	<u> </u>	\$	-	\$ -	\$	<u> </u>	
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		2,000 125 - - - 2,125		238,140 353,229 - - 591,369	 - 147,199 - - 147,199		660,749 2,245,676 147,199 - - 3,053,624	
TOTAL LIABILITIES AND FUND BALANCES	\$	2,125	\$	591,369	\$ 147,199	\$	3,053,624	

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Hackett Trust		lackett lief Fund	mpire emetery	Oa	/hite ak Hill metery	lighland emetery	3. Ricker Trust
REVENUES Investment income, net of unrealized gains/(losses) Donations and other contributions Total revenues	\$	81 <u>6,025</u> 6,106	\$ -	\$ 48 48	\$	17 17	\$ 5,078 	\$ 15  15
Total revenues		0,100	 	 40		17	 5,078	 15
EXPENDITURES Cemetery Scholarships Other Total expenditures		-	 -	 -		-	 13,560 - - 13,560	 -
			 	 			 10,000	 
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		6,106	 	 48		17	 (8,482)	 15
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		-	 -	 -		-	 -	 -
NET CHANGE IN FUND BALANCES		6,106	-	48		17	(8,482)	15
FUND BALANCES - JULY 1		11,720	 10,281	 6,926		2,497	 131,278	 12,285
FUND BALANCES - JUNE 30	\$	17,826	\$ 10,281	\$ 6,974	\$	2,514	\$ 122,796	\$ 12,300

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Lane Cemetery		Scholarship Funds		Jane J. Ricke Library Endowment		Vinisterial
REVENUES							
Investment income, net of unrealized gains/(losses)	\$	46	\$	-	\$	- \$	210
Donations and other contributions		-	·	200			-
Total revenues		46		200		-	210
EXPENDITURES							
Cemetery		-		-		-	-
Scholarships		-		40,329		-	-
Other		-		-	114,97		-
Total expenditures		-		40,329	114,97	5	-
EXCESS OF REVENUES OVER (UNDER)							
EXPENDITURES		46		(40,129)	(114,97	5)	210
OTHER FINANCING SOURCES (USES)							
Transfers in		-		-		-	-
Transfers (out)		-		-	(70,543	3)	
TOTAL OTHER FINANCING SOURCES (USES)		-		-	(70,543	<u> </u>	-
NET CHANGE IN FUND BALANCES		46		(40,129)	(185,518	3)	210
FUND BALANCES - JULY 1		6,638		374,298	1,954,244	1	30,451
FUND BALANCES - JUNE 30	\$	6,684	\$	334,169	\$ 1,768,726	<u> </u>	30,661

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Ricker Cemetery			B. Ricker Library dowment	Irene Stone Library Trust		 Total
REVENUES Investment income, net of unrealized gains/(losses)	\$	-	\$	40	\$	-	\$ 5,535
Donations and other contributions Total revenues		-		- 40		-	 6,225 11,760
EXPENDITURES Cemetery Scholarships Other Total expenditures		- - - -		- - 51,863 51,863		- - 13,966 13,966	 13,560 40,329 180,804 234,693
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES				(51,823)		(13,966)	 (222,933)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		-		- (20,357) (20,357)		-	 - (90,900) (90,900)
NET CHANGE IN FUND BALANCES		-		(72,180)		(13,966)	(313,833)
FUND BALANCES - JULY 1		2,125		663,549		161,165	 3,367,457
FUND BALANCES - JUNE 30	\$	2,125	\$	591,369	\$	147,199	\$ 3,053,624

## General Capital Assets

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position.

# SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION JUNE 30, 2022

	Non-depr			Buildings, Building Improvements and Land Improvements		Furniture, Fixtures, Equipment and Vehicles	 Infrastructure		Total
Fire department	\$	6,300	\$	2,329,707	\$	2,797,605	\$ -	\$	5,133,612
Public safety		-		-		72,674	-		72,674
Public works department	2	2,411,921		1,844,011		1,387,203	5,056,178		10,699,313
Transfer station		120,000		359,827		262,234	-		742,061
TIF		-		-		-	2,801,016		2,801,016
Library		28,880		936,738		65,814	-		1,031,432
Recreation		169,252		495,627		27,340	-		692,219
Town-wide		310,083		1,862,907		124,988	 109,556		2,407,534
Total General Capital Assets	3	3,046,436		7,828,817		4,737,858	7,966,750		23,579,861
Less: Accumulated Depreciation				(4,630,583)		(2,855,397)	 (2,073,677)		(9,559,657)
Net General Capital Assets	\$3	3,046,436	\$	3,198,234	\$	1,882,461	\$ 5,893,073	\$	14,020,204

#### SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION FOR THE YEAR ENDED JUNE 30, 2022

	 General Capital Assets 7/1/21	 Additions	D	eletions	 General Capital Assets 6/30/22
Fire department	\$ 5,116,716	\$ 64,610	\$	(47,714)	\$ 5,133,612
Public safety	72,674	-		-	72,674
Public works department	8,124,344	2,577,399		(2,430)	10,699,313
Transfer station	742,061	-		-	742,061
TIF	2,801,016	-		-	2,801,016
Library	1,031,432	-		-	1,031,432
Recreation	692,219	-		-	692,219
Town-wide	 2,407,534	 -		-	 2,407,534
Total General Capital Assets	20,987,996	2,642,009		(50,144)	23,579,861
Less: Accumulated Depreciation	 (8,935,838)	 (671,533)		47,714	 (9,559,657)
Net General Capital Assets	\$ 12,052,158	\$ 1,970,476	\$	(2,430)	\$ 14,020,204



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Selectboard Town of Poland Poland, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Town of Poland, as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise Town of Poland's basic financial statements and have issued our report thereon dated December 2, 2022.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Town of Poland's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Town of Poland's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Poland's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these

3 Old Orchard Road, Buxton, Maine 04093 Tel: (800) 300-7708 (207) 929-4606 Fax: (207) 929-4609 www.rhrsmith.com limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Town of Poland's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we reported to management of the Town of Poland, Maine in a separate letter dated August 11, 2022.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the organization's internal control or compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

RHR Smith & Company

Buxton, Maine December 2, 2022