

**SEPTEMBER 13, 2018** 

# WARRANT ARTICLES & SUPPORTING DOCUMENTATION

To: Amie M. Juergens, a resident of the Town of Poland in the County of Androscoggin in the State of Maine.

**Greetings**: In the name of the State of Maine you are hereby required to notify and warn the inhabitants of the Town of Poland qualified to vote in Town affairs, to meet upstairs at the Town Hall in the said Town of Poland on Thursday the 13<sup>th</sup> day of September, A.D. 2018 at six thirty o'clock in the evening to act on articles 1 through 6 of this warrant to wit:

#### **MUNICIPAL ELECTION NOTICE**

The Special Town Meeting will be held at the Poland Town Hall 1223 Maine Street on Thursday, September 13, 2018 beginning at 6:30 PM.

The Registrar of Voters, Nicole M. Pratt, gives notice that the registrar's office will be in session from 8:00 AM to 4:00 PM at the Town Office on **Thursday, September 13, 2018** for the purpose of registering new voters and correcting the current list of voters.

**Note:** Town Charter Requirement - The Special Town Meeting requires that a minimum of one hundred (100) registered voters be present, and the quorum must stand for the remainder of the business meeting. Except as provided for within the Charter, the general law shall govern the calling of and proceedings at the Town Meeting.

**Article 1.** To choose a Moderator to preside at said special town meeting.

Article 2. To see if the voters of the Town of Poland, Maine approve the fourth amendment to the municipal tax increment financing district known as the "Poland Spring Bottling Company Municipal Development and Tax Increment Financing District 2"; and adopt the Amended and Restated Development Program for the District as presented to the Town Meeting, such designation and adoption to be pursuant to the following findings, terms, and provisions?

**WHEREAS**, the Town of Poland Maine ("the Town") is authorized pursuant to Chapter 206 of Title 30-A Maine Revised Statutes, as amended ("the Act") to amend the designation of an approved municipal development tax increment financing district within the Town as the Fourth Amendment to the "Poland Spring Bottling Company Omnibus Municipal Development and Tax Increment Financing District 2" ("the Amended District") and to adopt a restated development program for the Amended District ("the Restated Development Program"); and

**WHEREAS**, there is a need for economic development in the Town, in the surrounding region and in the State of Maine; and

**WHEREAS**, there is a need to improve the general economy and broaden the tax base of the Town and the region by attracting business development to the Amended District; and

**WHEREAS**, the Amended District and adoption of the Restated Development Program will help to improve the economy and broaden the tax base in Poland by attracting business development to the Amended District; and

**WHEREAS**, there is a need to implement continued economic development initiatives in those areas of the Town designated as part of the Amended District in accordance with the provisions of the Act; and

**WHEREAS**, the Town desires to amend and confirm the Amended District and adopt the Restated Development Program; and

**WHEREAS**, it is expected that final approval will be obtained from the State of Maine Department of Economic and Community Development (the "Department"), approving designation of the Amended District and adoption of the Restated Development Program; and

**WHEREAS**, the Town has held a public hearing on the question of establishing the District in accordance with the requirements of 30-A M.R.S.A. § 5226, upon at least ten (10) days prior notice published in a newspaper of general circulation within the Town;

#### NOW, THEREFORE, IT IS HEREBY VOTED BY THE TOWN:

#### Section 1. The Town hereby finds and determines that:

- a. At least twenty-five percent (25%), by area, of the real property within the Amended District as hereinafter designated, is suitable for commercial uses; and
- b. The total area of the Amended District as hereinafter designated does not exceed two percent (2%) of the total acreage of the Town, and the total area of all development districts within the Town, including the proposed Amended District, does not exceed five percent (5%) of the total acreage of the Town; and
- c. The original assessed value of all existing and proposed tax increment financing districts, including the proposed Amended District, does not exceed five percent (5%) of the total equalized assessed value of all taxable property within the Town as of April 1, 2017; and
- d. Designation of the Amended District and adoption of the Restated Development Program will make a contribution to the economic growth and well-being of the Town as a whole and the surrounding region and will contribute to the betterment of the health, welfare and safety of the inhabitants of the Town, including a broadened and improved tax base and economic stimulus, and therefore constitutes a good and valid public purpose. The Town has considered all evidence, if any presented to it with regard to any adverse economic effect on or detriment to any existing business and has found and determined that such adverse economic effect on or detriment to any existing business, if any, is outweighed by the contribution expected to be made through the Amended District and the Restated Development Program.

Section 2. Pursuant to Chapter 206 of Title 30-A of the Maine Revised Statutes, as amended, the Town hereby approves the fourth amendment of the municipal tax increment financing district to be known as the "Poland Spring Bottling Company District 2 Omnibus Amended Municipal Development and Tax Increment Financing District" designated and described as more particularly set forth in the Restated Development Program for such District presented to Town Meeting in the form attached hereto and such Restated Development Program is hereby incorporated by reference into this vote as

the Development Program for the District.

**Section 3.** Pursuant to the provisions of 30-A M.R.S.A. § 5227(1), the percentage of increased assessed value to be retained as captured assessed value in accordance with the Development Program is to be established as set forth in the Development Program.

**Section 4.** The Town's Board of Selectpersons or their duly-appointed representative is hereby authorized, empowered and directed to submit the proposed designation of the Amended District and the proposed Restated Development Program for the District to the Department for review and approval pursuant to the requirements of 30-A M.R.S. section 5226.

**Section 5.** The Town's Board of Selectpersons or its duly-appointed representative is hereby authorized and empowered, at its discretion, from time to time, to make such revisions to the Restated Development Program as the Board of Selectpersons or their duly-appointed representative deem reasonably necessary or convenient in order to facilitate the process for review and approval of the Amended District and / or Restated Development Program by the Department, or for any other reason, so long as such revisions are consistent with these resolutions and with the basic structure and intent of the Amended District and the Restated Development Program.

**Section 6.** The foregoing designation of the Amended District and adoption of the Restated Development Program for the District shall automatically become final and shall take full force and effect upon receipt by the Town of approval of the designation of the Amended District and adoption of the Restated Development Program by the Department, without requirements of further action by the Town, the Board of Selectpersons, or any other party.

#### Board of Selectpersons and Community Economic Development Committee recommend approval.

<u>Article 3.</u> To see if the voters of the Town of Poland, Maine approve the second amendment to the municipal tax increment financing district known as the "Poland Downtown Village Amended Omnibus Municipal Development and Tax Increment Financing District"; and adopt the Amended and Restated Development Program for the District as presented to the Town Meeting, such designation and adoption to be pursuant to the following findings, terms, and provisions?

**WHEREAS**, the Town of Poland Maine ("the Town") is authorized pursuant to Chapter 206 of Title 30-A Maine Revised Statutes, as amended ("the Act") to amend the designation of an approved municipal development tax increment financing district within the Town as the Second Amendment to the "Poland Downtown Village Amended Omnibus Municipal

Development and Tax Increment Financing District" ("the Amended District") and to adopt a restated development program for the Amended District ("the Restated Development Program"); and

**WHEREAS**, there is a need for economic development in the Town, in the surrounding region and in the State of Maine; and

**WHEREAS**, there is a need to improve the general economy and broaden the tax base of the Town and the region by attracting business development to the Amended District; and

**WHEREAS**, the Amended District and adoption of the Restated Development Program will help to improve the economy and broaden the tax base in Poland by attracting business development to the Amended District; and

**WHEREAS**, there is a need to implement continued economic development initiatives in those areas of the Town designated as part of the Amended District in accordance with the provisions of the Act; and

**WHEREAS**, the Town desires to amend and confirm the Amended District and adopt the Restated Development Program; and

**WHEREAS**, it is expected that final approval will be obtained from the State of Maine Department of Economic and Community Development (the "Department"), approving designation of the Amended District and adoption of the Restated Development Program; and

**WHEREAS**, the Town has held a public hearing on the question of establishing the District in accordance with the requirements of 30-A M.R.S.A. § 5226, upon at least ten (10) days prior notice published in a newspaper of general circulation within the Town;

#### NOW, THEREFORE, IT IS HEREBY VOTED BY THE TOWN:

**Section 1.** The Town hereby finds and determines that:

- a. At least twenty-five percent (25%), by area, of the real property within the Amended District as hereinafter designated, is suitable for commercial uses; and
- b. The total area of the Amended District as hereinafter designated does not exceed two percent (2%) of the total acreage of the Town, and the total area of all development districts within the Town, including the proposed Amended District, does not exceed five percent (5%) of the total acreage of the Town; and
- c. The original assessed value of all existing and proposed tax increment financing districts, including the proposed Amended District, does not exceed five percent (5%) of the total equalized assessed value of all taxable property within the Town as of April 1, 2017; and
- d. Designation of the Amended District and adoption of the Restated Development Program will make a contribution to the economic growth and well-being of the Town as a whole and the surrounding region and will contribute to the betterment of the health, welfare and safety of the inhabitants of the Town, including a broadened and improved tax base and economic stimulus, and therefore constitutes a good and valid public purpose. The Town has considered all evidence, if any presented to it with regard to any adverse economic effect on or detriment to any existing business and has found and determined that such adverse economic effect on or detriment to any existing business, if any, is outweighed by the contribution expected to be made through the Amended District and the Restated Development Program.

**Section 2.** Pursuant to Chapter 206 of Title 30-A of the Maine Revised Statutes, as amended, the Town hereby approves the fourth amendment of the municipal tax increment financing district to be

known as the "Poland Spring Bottling Company District 2 Omnibus Amended Municipal Development and Tax Increment Financing District" designated and described as more particularly set forth in the Restated Development Program for such District presented to Town Meeting in the form attached hereto and such Restated Development Program is hereby incorporated by reference into this vote as the Development Program for the District.

**Section 3.** Pursuant to the provisions of 30-A M.R.S.A. § 5227(1), the percentage of increased assessed value to be retained as captured assessed value in accordance with the Development Program is to be established as set forth in the Development Program.

**Section 4.** The Town's Board of Selectpersons or their duly-appointed representative is hereby authorized, empowered and directed to submit the proposed designation of the Amended District and the proposed Restated Development Program for the District to the Department for review and approval pursuant to the requirements of 30-A M.R.S. section 5226.

**Section 5.** The Town's Board of Selectpersons or its duly-appointed representative is hereby authorized and empowered, at its discretion, from time to time, to make such revisions to the Restated Development Program as the Board of Selectpersons or their duly-appointed representative deem reasonably necessary or convenient in order to facilitate the process for review and approval of the Amended District and / or Restated Development Program by the Department, or for any other reason, so long as such revisions are consistent with these resolutions and with the basic structure and intent of the Amended District and the Restated Development Program.

**Section 6.** The foregoing designation of the Amended District and adoption of the Restated Development Program for the District shall automatically become final and shall take full force and effect upon receipt by the Town of approval of the designation of the Amended District and adoption of the Restated Development Program by the Department, without requirements of further action by the Town, the Board of Selectpersons, or any other party.

Board of Selectpersons and Community Economic Development Committee recommend approval.

<u>Article 4.</u> To see if the Town will vote to adopt the 2018 Amendment to the **Poland Comprehensive Land Use Code** – Section 508.7.B.2 and 615.K.2.B "Amendments to Multi Family Dwellings and Planned Residential Developments"? (A copy of the proposed ordinance amendment is available for inspection in the Clerk's office, as well as the Town's website at polandtownoffice.org and will also be available at Town Meeting)

Planning Board does not recommend approval.

<u>Article 5.</u> To see if the Town will vote to adopt the 2018 Amendment to the **Poland Comprehensive Land Use Code** – Section 508.18.3.k "Amendments to Signs"? (A copy of the proposed ordinance amendment is available for inspection in the Clerk's office, as well as the Town's website at polandtownoffice.org and will also be available at Town Meeting)

Planning Board does not recommend approval.

<u>Article 6.</u> To see if the Town will vote to adopt the 2018 Amendment to the **Official Town of Poland Zoning Map** - "Amendments to the wetlands associated with great ponds and rivers, which are "moderate" or "high" value waterfowl and wading bird habitat, including nesting and feeding areas on the Town of

Poland Official Zoning Map from Resource Protection District to Limited Residential Zoning District" ordinance as depicted on attached Map 1? (A copy of the proposed ordinance amendment is available for inspection in the Clerk's office, as well as the Town's website at polandtownoffice.org and will also be available at Town Meeting)

Planning Board does recommend approval.

Signed by a majority of the Municipal Officers of Poland, Maine on the 21st day of September, 2018.

Walter Gallagher, Chairperson

Joseph Cipario, Schectperson

tte Moulton, Selectperson

Mary-Beth Taylor, Vice Chairperson

James G. Walker, Selectperson

ATTEST: A True Copy

udith A. Akers, Town Clerk

#### **RETURN**

Pursuant to the within notice, I have notified and warned the voters of the Town of Poland, Maine to meet at the time and place for the purposes therein named, by posting this day an attested copy of the within warrant, at the Post Offices in Poland / Poland Spring, East Poland, and West Poland; also at the Town Office, and at the A. B. Ricker Memorial Library and Community House, the same being conspicuous and public places in said Town.

Amie M. Juergens 🕖

Resident of the Town of Poland

Date:

## **SUPPORTING DOCUMENTATION FOR TIF ARTICLE 2**

<u>Article 2 Explanation.</u> Amendment 4 to the PSBCo TIF 2 District adds, deletes, or changes the District Development Program information as follows:

- 1) Adds an Omnibus feature to the District to allow the Board of Selectpersons to negotiate Credit Enhancement Agreements in the PSBCo. TIF 2 District with up to 100% reimbursements to businesses, as well as the length of the term of the Credit Enhancement Agreement. A public hearing, with notice provided in a newspaper of general circulation, at least ten (10) days in advance must be held.
- 2) Adds parcel 0006-0047B, which is 4.58 acres; Spring Water Road from Empire Road to New Gloucester town line, which is 9.0 acres; and Route 26 from Whales Back Road to Range Hill Road, which is 32.60 acres; an increase in acreage of 46.18 acres. Also, adjusting previous calculated road acreage from 38.12 acres to GIS calculated values of 42.81 acres. This equals a total PSBCo TIF 2 District acreage of 542.16 +/- acres.
- 3) Adds additional uses of TIF revenues as allowed by Maine State statute.

## a) Infrastructure:

- Scenic turnouts, signs, railing and other related improvements in public ways
- Public safety measures such as turning lanes, road widening installation of turning lanes, signalization, or other traffic control
- Costs to mitigate any adverse impact of the district upon the Town
- Improvements directly related to and made necessary by the District
- The construction of public improvements such as water and/or sewer extensions (TIF 2)

## b) Economic Development Efforts

- Events that will attract visitors to the municipality
- Dues to organizations that provide economic development support to the Town, such as the Androscoggin Valley Council of Governments
- Addition of ability to provide loan guarantees and/or grants in addition to revolving loan fund capacity
- Job training for jobs created or retained within Poland, including in-state scholarships or to online learning entities when necessary. May include broadband service to improve access to training and educational opportunities

## c) Environmental Improvement Projects such as:

- Impact studies and watershed management in areas that affect or are affected by commercial activity in Poland.
- Environmental improvements that protect or remediate the aquifer (TIF 2)

## d) Quality Child Care

• Finance and construction, staffing, training, certification and accreditation costs related to child care

#### e) Development and Improvement of Recreational Trails

- Trails used for all-terrain vehicles, snowmobiles, hiking, bicycling, cross-country skiing or other related recreational uses
- Planning, design, construction, maintenance, grooming and improvements
- Bridges that are part of a trail corridor such as Including, but not limited to footbridge over Waterhouse Brook, connecting existing trail on either side of the road

#### f) Capital Costs associated with a new or expanded Transit Service

- Transit vehicles such as buses, ferries, vans, rail conveyances and related equipment;
- Bus shelters and other transit-related structures; and
- Benches, signs and other transit-related infrastructure.

## g) TIF revenues to be used as match for applicable State and Federal ED Grant Programs

• For project costs authorized in the TIF Development Program

## **SUPPORTING DOCUMENTATION FOR TIF ARTICLE 3**

**Article 3 Explanation.** Amendment 2 to the DTV District adds, deletes, or changes the District Development Program information as follows:

- 1) Adds an Omnibus feature to the District to allow the Board of Selectpersons to negotiate Credit Enhancement Agreements in the DTV District with up to 100% reimbursements to businesses, as well as the length of the term of the Credit Enhancement Agreement. A public hearing, with notice provided in a newspaper of general circulation, at least ten (10) days in advance must be held.
- 2) Removes parcel 0005-0051-A1, which is 2.17 acres and adjust previous calculated road acreage making a new total DTV District acreage of 516.98+/- acres.
- 3) Adds additional use of TIF revenues as allowed by Maine State statute.

## a) Infrastructure:

- Scenic turnouts, signs, railing and other related improvements in public ways
- Public safety measures such as turning lanes, road widening installation of turning lanes, signalization, or other traffic control
- Costs to mitigate any adverse impact of the district upon the Town
- Improvements directly related to and made necessary by the District

## b) Economic Development Efforts

- Events that will attract visitors to the municipality
- Dues to organizations that provide economic development support to the Town, such as the Androscoggin Valley Council of Governments
- Addition of ability to provide loan guarantees and/or grants in addition to revolving loan fund capacity
- Job training for jobs created or retained within Poland, including in-state scholarships or to online learning entities when necessary. May include broadband service to improve access to training and educational opportunities

## c) Environmental Improvement Projects such as:

• Impact studies and watershed management in areas that affect or are affected by commercial activity in Poland.

## d) Quality Child Care

• Finance and construction, staffing, training, certification and accreditation costs related to child care

#### e) Development and Improvement of Recreational Trails

- Trails used for all-terrain vehicles, snowmobiles, hiking, bicycling, cross-country skiing or other related recreational uses
- Planning, design, construction, maintenance, grooming and improvements
- Bridges that are part of a trail corridor such as Including, but not limited to footbridge over Waterhouse Brook, connecting existing trail on either side of the road

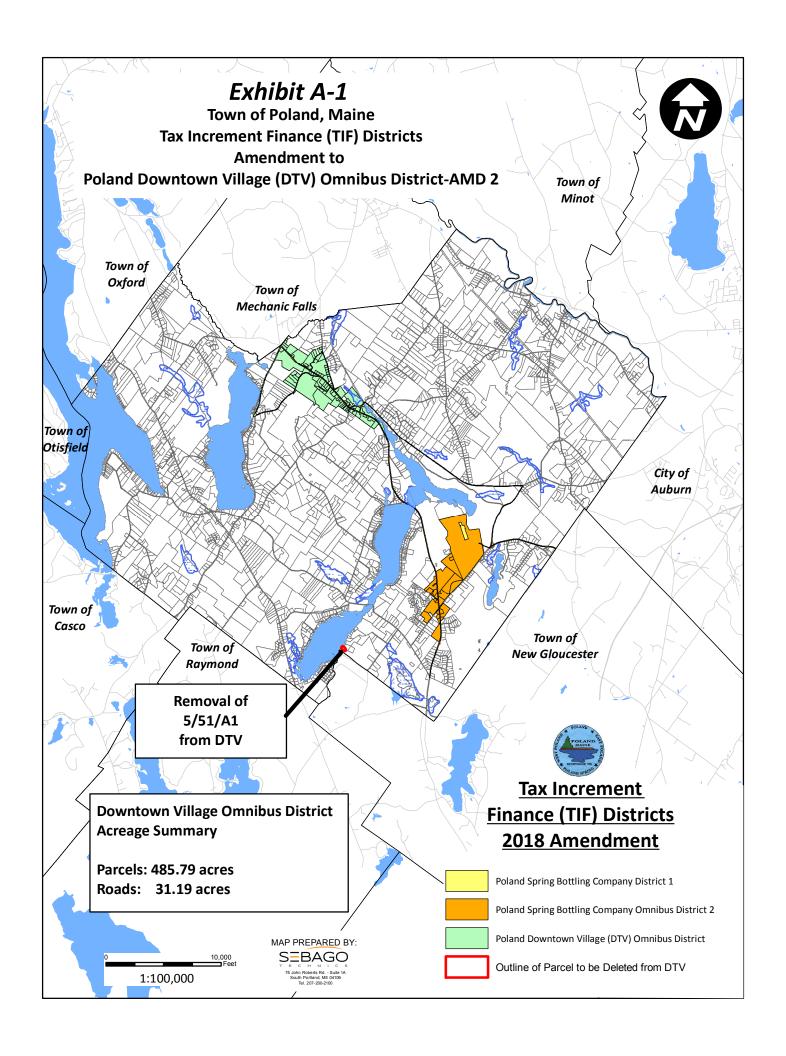
## f) Capital Costs associated with a new or expanded Transit Service

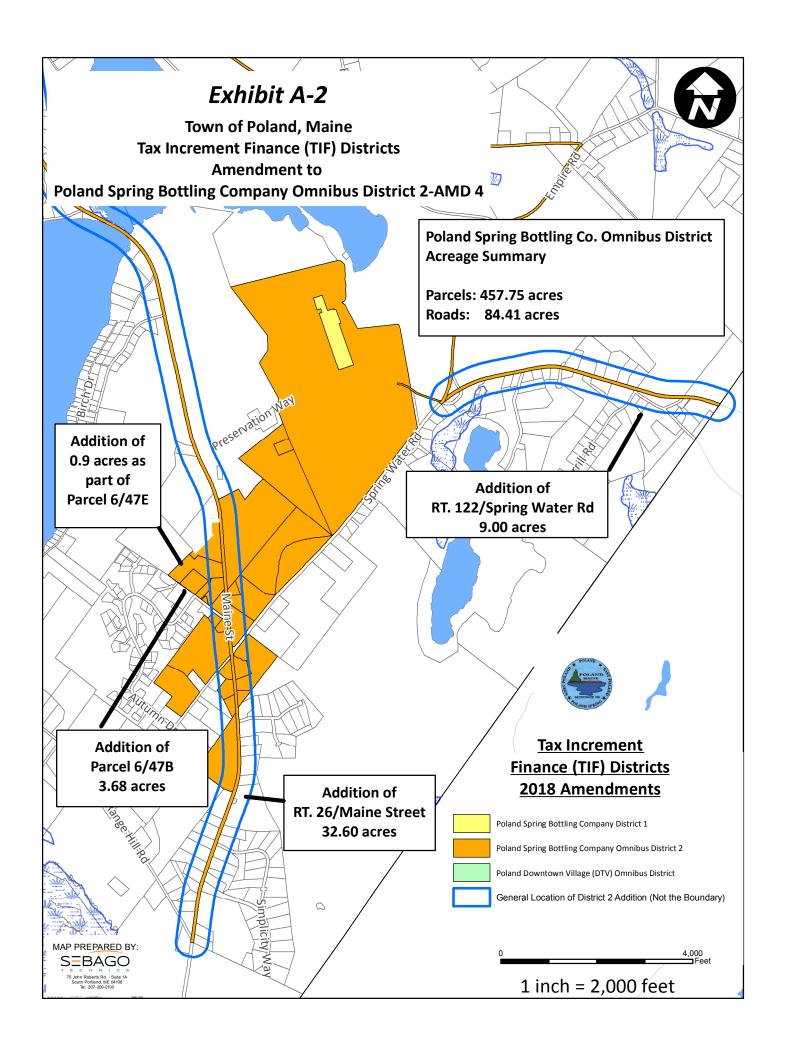
- Transit vehicles such as buses, ferries, vans, rail conveyances and related equipment;
- Bus shelters and other transit-related structures; and
- Benches, signs and other transit-related infrastructure.

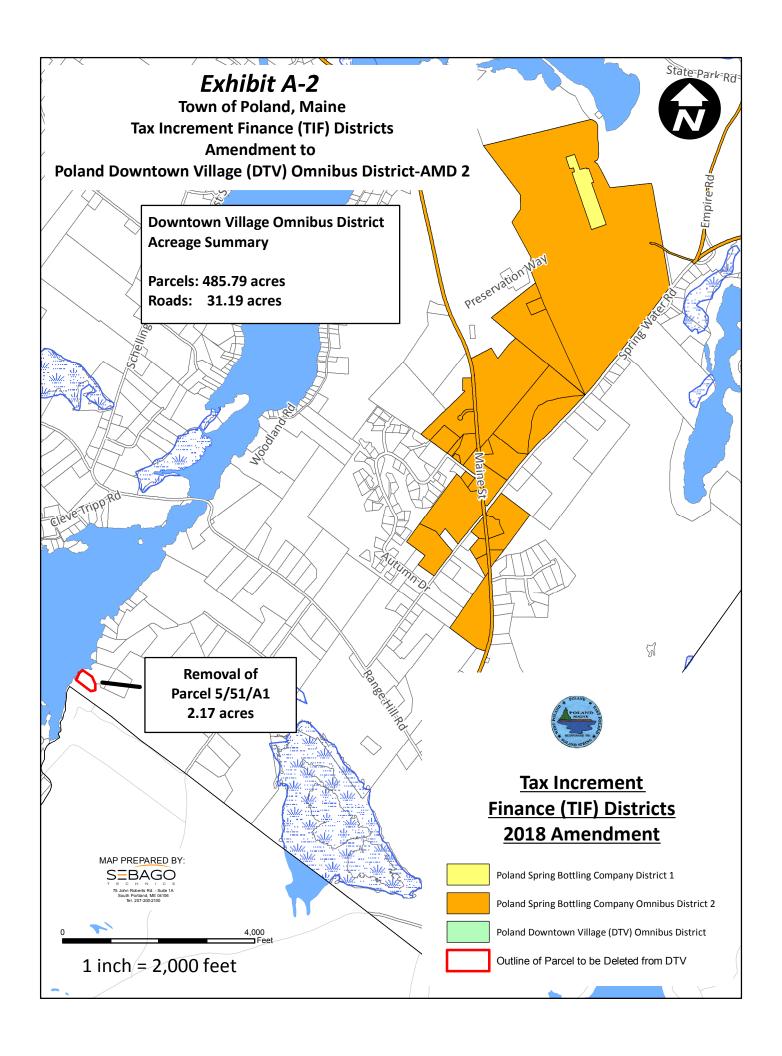
#### g) TIF revenues to be used as match for applicable State and Federal ED Grant Programs

• For project costs authorized in the TIF Development Program

Board of Selectpersons and Community Economic Development Committee Recommend Approval of both TIF Amendments presented at this Special Town Meeting.







Article 4. To see if the Town will vote to adopt the 2018 Amendment to the **Poland Comprehensive Land Use Code** – Section 508.7.B.2 and 615.K.2.B "Amendments to Multi Family Dwellings and Planned Residential Developments"?

## Planning Board does not recommend approval.

## **Proposed Changes**

## **508.7 Multi-Family Dwellings**

- B. Dimensional requirements for all multi-family dwellings shall meet or exceed the following: 1
- 1. Where permitted within the area regulated by Title 38, M.R.S.A. Section 435 et seq., (State of Maine Mandatory Shoreland Zoning Act) lot area and shore frontage shall be equal to that required for the equivalent number of single family dwelling units.
- 2. In the District which the use is allowed, the net residential density shall equal or exceed twenty thousand (20,000) sq. ft. per dwelling unit. Elderly housing For Bbuildings that are served by a public sewer system, the net residential density shall equal or exceed five thousand (5,000) sq. ft. per dwelling unit. Residential Apartment Buildings that are served by a public sewer system the net residential density shall equal or exceed ten thousand (10,000) sq. ft. per dwelling unit.<sup>2</sup> (Page 75 of CLUC 2018)

## 615 PLANNED RESIDENTIAL DEVELOPMENTS

- J. Planned residential developments shall be permitted in those districts as indicated in section 502.6. 506.2. Accessory commercial or institutional uses that are typically associated with such developments, such as nursing and congregate facilities, medical offices, golf courses, etc., may be permitted as long as they are clearly incidental to the principal use and they shall be limited to those districts in which such uses are permitted.
- K. Notwithstanding the requirements of the underlying zoning district(s) and the cluster development provisions of section 613.9, the planned residential development and all uses, buildings and structures associated with it shall be governed by the following dimensional requirements:
  - 1. Minimum site size. A planned residential development shall include a minimum of ten (10) acres.
  - 2. Minimum net residential acreage per dwelling unit.
    - a. The following minimum net residential area within the overall area of the planned residential development for each dwelling unit:

<sup>&</sup>lt;sup>1</sup> Amended 4-27-2002

<sup>&</sup>lt;sup>160</sup> Amended 4-2-2011

<sup>&</sup>lt;sup>2</sup> Amended 4-4-2015

- (1) Village and Historic Districts 20,000 sq. ft.
- (2) Rural Districts 60,000 sq. ft.
- (3) Farm and Forest District 200,000 sq. ft.
- b. For planned residential developments that are restricted to residents 55 years of age and older by deed or other means satisfactory to the Planning Board, served by a public sewer the minimum net residential densities in section 615.D.2.a may be increased by twenty percent (20%). 508.7.B.2 shall apply. (Page 192 of CLUC 2018)

<u>Article 5.</u> To see if the Town will vote to adopt the 2018 Amendment to the <u>Poland Comprehensive Land Use Code</u> – Section 508.18.3.k "Amendments to Signs"?

# Planning Board does not recommend approval.

# **Proposed Changes**

## 508.18 Signs

3.k. Changeable Signs – Provided the sign may be changed no more than once every 5 seconds. No sign can flash or display continuous streaming of information or video animation; and the display may comprise no more than 50% up to 100% of the surface area of a changeable sign. No more than one changeable sign with 2 sides is allowed per lot of record. (Page 88 of CLUC 2018)

Article 6. To see if the Town will vote to adopt the 2018 Amendment to the Official Town of Poland Zoning Map - "Amendments to the wetlands associated with great ponds and rivers, which are "moderate" or "high" value waterfowl and wading bird habitat, including nesting and feeding areas on the Town of Poland Official Zoning Map from Resource Protection District to Limited Residential Zoning District" ordinance as depicted on attached Map 1?

## Planning Board does recommend approval.

## **Proposed Changes**

The Town of Poland Official Zoning Map shall be amended as shown on attached Map 1, which specifically rezones Tax Map 5, Lot 45, Sub-lot 16 from Resource Protection District to Limited Residential Zoning District.

